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OMB Number: 3235-0045
Estimated average burden hours per response......38

Page 1 of * 107		SECURITIES AND EXCHANGE COMMISSION File N WASHINGTON, D.C. 20549 Form 19b-4 Amendment No. (req.				SR - 2014 - * 005 mendments *)
Filing by NASDAQ Stock Market						
Pursuant to Rule 19b-4 under the Securities Exchange Act of 1934						
Initial * ✓	Amendment *	Withdrawal	Section 19(b)(2) *	Section	on 19(b)(3)(A) *	Section 19(b)(3)(B) *
Pilot	Extension of Time Period for Commission Action *	Date Expires *		19b-4(f) 19b-4(f)	19b-4(f)(4) 19b-4(f)(5)	
	of proposed change pursuant	to the Payment, Clear Section 806(e)(2) *	ing, and Settlement Ac	t of 2010	Security-Based Swap to the Securities Exch Section 3C(b)(2)	-
Exhibit 2 Sent As Paper Document Exhibit 3 Sent As Paper Document Exhibit 3 Sent As Paper Document						
Description Provide a brief description of the action (limit 250 characters, required when Initial is checked *). A proposal with respect to the composition of NASDAQ Basic.						
Contact Information Provide the name, telephone number, and e-mail address of the person on the staff of the self-regulatory organization prepared to respond to questions and comments on the action.						
First N	ame * John		Last Name * Yetter			
Title * Vice President						
	E-mail * john.yetter@nasdaqomx.com					
Teleph		Fax (301) 978-8472	2			
Signature Pursuant to the requirements of the Securities Exchange Act of 1934,						
has duly caused this filing to be signed on its behalf by the undersigned thereunto duly authorized. (Title *)						
Date	01/09/2014		Executive Vice Presid	lent and Ge	neral Counsel	
Ву	Edward S. Knight					
(Name *) NOTE: Clicking the button at right will digitally sign and lock this form. A digital signature is as legally binding as a physical signature, and once signed, this form cannot be changed. Persona Not Validated - 1383935917270,						

SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549 For complete Form 19b-4 instructions please refer to the EFFS website. The self-regulatory organization must provide all required information, presented in a Form 19b-4 Information * clear and comprehensible manner, to enable the public to provide meaningful comment on the proposal and for the Commission to determine whether the proposal Remove is consistent with the Act and applicable rules and regulations under the Act. The Notice section of this Form 19b-4 must comply with the guidelines for publication Exhibit 1 - Notice of Proposed Rule Change * in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register Add Remove View Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO] -xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3) The Notice section of this Form 19b-4 must comply with the guidelines for publication **Exhibit 1A- Notice of Proposed Rule** in the Federal Register as well as any requirements for electronic filing as published Change, Security-Based Swap Submission, by the Commission (if applicable). The Office of the Federal Register (OFR) offers or Advance Notice by Clearing Agencies * guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO] -xx-xx). A material failure to comply with these guidelines will result in the proposed rule change, security-based swap submission, or advance notice being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3) Exhibit 2 - Notices, Written Comments, Copies of notices, written comments, transcripts, other communications. If such Transcripts, Other Communications documents cannot be filed electronically in accordance with Instruction F, they shall be filed in accordance with Instruction G. Remove View Add Exhibit Sent As Paper Document П Exhibit 3 - Form, Report, or Questionnaire Copies of any form, report, or questionnaire that the self-regulatory organization proposes to use to help implement or operate the proposed rule change, or that is Add Remove View referred to by the proposed rule change. Exhibit Sent As Paper Document The full text shall be marked, in any convenient manner, to indicate additions to and **Exhibit 4 - Marked Copies** deletions from the immediately preceding filing. The purpose of Exhibit 4 is to permit Add Remove View the staff to identify immediately the changes made from the text of the rule with which it has been working. **Exhibit 5 - Proposed Rule Text** The self-regulatory organization may choose to attach as Exhibit 5 proposed changes to rule text in place of providing it in Item I and which may otherwise be more easily readable if provided separately from Form 19b-4. Exhibit 5 shall be considered part Add Remove View of the proposed rule change. If the self-regulatory organization is amending only part of the text of a lengthy **Partial Amendment** proposed rule change, it may, with the Commission's permission, file only those portions of the text of the proposed rule change in which changes are being made if the filing (i.e. partial amendment) is clearly understandable on its face. Such partial

amendment shall be clearly identified and marked to show deletions and additions.

1. Text of Proposed Rule Change

(a) Pursuant to the provisions of Section 19(b)(1) under the Securities Exchange Act of 1934 ("Act"), and Rule 19b-4 thereunder, The NASDAQ Stock Market LLC ("NASDAQ" or "Exchange") is filing with the Securities and Exchange Commission ("Commission") a proposal to modify the language of NASDAQ Rule 7047 to establish that the NASDAQ Basic market data product currently includes and has, since its inception, included last sale transaction reports from the FINRA/NASDAQ Trade Reporting Facility ("TRF").

The text of the proposed rule change is below. Proposed new language is underlined; proposed deletions are bracketed.

* * * * *

7047. NASDAQ Basic

- (a) NASDAQ shall offer proprietary data feeds containing real-time market information from the NASDAQ Market Center <u>and the FINRA/NASDAQ Trade Reporting Facility ("TRF")</u>.
- (1) "NASDAQ Basic for NASDAQ" shall contain NASDAQ's best bid and offer and last sale for NASDAQ-listed stocks <u>from NASDAQ</u> and the <u>FINRA/NASDAQ TRF</u>; and
- (2) "NASDAQ Basic for NYSE" shall contain NASDAQ's best bid and offer and last sale for NYSE-listed stocks from NASDAQ and the FINRA/NASDAQ TRF.
- (3) "NASDAQ Basic for [Alternext] <u>NYSE MKT</u>" shall contain NASDAQ's best bid and offer and last sale for [Alternext] <u>NYSE MKT</u>-listed stocks <u>from NASDAQ and the FINRA/NASDAQ TRF.</u>
- (b) User Fees
- (1) Except as provided in (b)(2) and (b)(3), for the NASDAQ Basic product there shall be a per subscriber monthly charge of \$10 for NASDAQ-listed stocks, \$5 for NYSE-listed stocks, and \$5 for [Alternext] NYSE MKT-listed stocks; or

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

- (2) For each non-professional subscriber, as defined in Rule 7011(b), there shall be a per subscriber monthly charge of \$0.50 for NASDAQ-listed stocks, \$0.25 for NYSE-listed stocks, and \$0.25 for [Alternext] NYSE MKT-listed stocks; or
- (3) There shall be a per query fee for NASDAQ Basic of \$0.0025 for NASDAQ-listed stocks, \$0.0015 for NYSE-listed stocks, and \$0.0015 for [Alternext] NYSE MKT-listed stocks.
- (4) No change.
- (c) No change.

* * * * *

- (b) Not applicable.
- (c) Not applicable.

2. Procedures of the Self-Regulatory Organization

The proposed rule change was approved by senior management of the Exchange pursuant to authority delegated by the Board of Directors of NASDAQ on July 17, 2013. Exchange staff will advise the Board of Directors of the Exchange of any action taken pursuant to delegated authority. No other action by the Exchange is necessary for the filing of the rule change.

Questions and comments on the proposed rule change may be directed to John M. Yetter, Deputy General Counsel, at (301) 978-8497.

- 3. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change
 - a. <u>Purpose</u>

In June of 2008, NASDAQ received Commission approval to offer the NASDAQ Last Sale ("NLS") market data product on a pilot basis. NLS is a non-core market data product designed for distribution through internet portals and broadcast television, as well as distribution to individuals that access the data via a username/password-identified

account and/or quote-counting mechanisms.³ NLS includes two data elements: (1) last sale transaction reports from the NASDAQ Market Center, and (2) last sale transaction reports from the FINRA/NASDAQ TRF.⁴ Based upon information from NLS distributors, NASDAQ believes that since its launch in 2008, the NLS data has been viewed by millions of investors, and that the NLS product has greatly increased the availability of market data to investors.

In March of 2009, NASDAQ received Commission approval for a pilot to offer NASDAQ Basic, another non-core market data product.⁵ As originally proposed, the NASDAQ Basic product was to provide two data feeds: (1) a feed carrying the best bid and offer on the NASDAQ Market Center, and (2) a feed containing NLS which, as noted above, carries last sale transaction reports from NASDAQ and from the FINRA/NASDAQ TRF. Subsequently, NASDAQ amended the NASDAQ Basic filing to remove from the product the last sale transaction reports from the FINRA/NASDAQ TRF. On October 11, 2010, NASDAQ submitted an immediately effective proposed rule

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See Securities Exchange Act Release No. 57964 (June 16, 2008), 73 FR 35178 (June 20, 2008) (SR-NASDAQ-2006-060). NASDAQ has renewed the Last Sale Pilot continuously since 2008, most recently in December 2013. Securities Exchange Act Release No. 71217 (December 31, 2013), 79 FR 875 (January 7, 2014) (SR-NASDAQ-2013-162).

⁴ <u>See NASDAQ Rule 7039.</u>

Securities Exchange Act Release No. 59582 (March 16, 2009), 74 FR 12423 (March 24, 2009) (SR-NASDAQ-2008-102) (finding pilot to be consistent with Sections 6(b)(4), (5) and (8) of the Act and Rule 603(a) under Regulation NMS).

See also Securities Exchange Act Release No. 59933 (May 15, 2009), 74 FR 24889 (May 26, 2009) (SR-NASDAQ-2009-208) (finding reduction in fees for NASDAQ Basic to be consistent with Sections 6(b)(4), (5) and (8) of the Act and Rule 603(a) under Regulation NMS).

change to offer NASDAQ Basic on a permanent basis,⁶ and to offer a NASDAQ Basic Enterprise License, which limits the expense of firms that offer NASDAQ Basic to large numbers of users.⁷

NASDAQ has determined through an internal review that the NASDAQ Basic market data product currently includes and has included since its inception last sale transaction reports for the NASDAQ/FINRA TRF.⁸ While NASDAQ Rule 7039 reflects the inclusion of last sale transaction reports for the FINRA/NASDAQ TRF in the NLS product, NASDAQ Rule 7047 does not reflect the inclusion of the same data element via the NASDAQ Basic product.

Through this proposed rule change, NASDAQ seeks to establish that it may disseminate last sale transaction reports for the FINRA/NASDAQ TRF through NASDAQ Basic, and to modify the language of Rule 7047 to reflect their inclusion in that product. NASDAQ is also proposing a clerical change to reflect the correct name for the NYSE MKT, previously known as the NYSE Alternext market. NASDAQ is proposing no change to the fees for NASDAQ Basic through this filing.⁹

See Securities Exchange Act Release No. 65527 (October 11, 2011), 76 FR 64147 (October 17, 2011) (SR-NASDAQ-2011-129).

See Securities Exchange Act Release No. 65526 (October 11, 2011), 76 FR 64137 (October 17, 2011) (SR-NASDAQ-2011-130).

The inclusion of the data appears to have stemmed from a misunderstanding on the part of personnel who understood NASDAQ Basic to be a combination of the NLS product with NASDAQ best bid and offer data, rather than a product containing only Exchange data, without data from the FINRA/NASDAQ TRF.

NASDAQ has announced its intention to modify fees for NASDAQ Basic. <u>See http://www.nasdaqtrader.com/TraderNews.aspx?id=dn2013-09</u>. However, any such fee change would be effected through a separate proposed rule change that would fully explain the statutory basis for the change.

b. Statutory Basis

NASDAQ believes that the proposed rule change is consistent with the provisions of Section 6 of the Act¹⁰ in general, and with Section 6(b)(5) of the Act¹¹ in particular, in that the proposal is designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, to foster cooperation and coordination with persons engaged in regulating, clearing, settling, processing information with respect to, and facilitating transactions in securities, to remove impediments to and perfect the mechanism of a free and open market and a national market system, and, in general, to protect investors and the public interest. The purpose of the proposed rule change is to recognize inclusion of FINRA/NASDAQ TRF last sale data from the NLS product in the NASDAO Basic product. The NASDAO Basic product, in turn, provides a subset of the data that is also provided by the Level 1 data feed available under the NASDAQ UTP Plan. NASDAO believes that the proposal facilitates transactions in securities, removes impediments to and perfects the mechanism of a free and open market and a national market system, and, in general, protects investors and the public interest by confirming the availability of an additional means by which investors may access information about transactions reported to the FINRA/NASDAQ TRF, thereby providing investors with additional options for accessing information that may help to inform their trading decisions. Given that Section 11A the Act¹² requires the dissemination of FINRA/NASDAO TRF last sale reports under the NASDAO UTP Plan, and the

¹⁰ 15 U.S.C. 78f.

¹⁵ U.S.C. 78f(b)(5).

¹⁵ U.S.C. 78k-1.

dissemination of the same data is currently permitted through the NLS product, NASDAQ believes that the inclusion of the same data in NASDAQ Basic is also consistent with the Act.

NASDAQ further notes that the current fees for NASDAQ Basic have been previously established, and that the Commission has either specifically determined them to be consistent with the Act or has permitted them to become effective on an immediately effective basis. ¹³ Thus, this proposed rule change does not establish or change a fee of the Exchange. However, to the extent that the proposed rule change confirms that NASDAQ Basic may contain FINRA/NASDAQ TRF data, NASDAQ believes that the change also provides further justification that the fees for NASDAQ Basic provide for the equitable allocation of reasonable dues, fees and other charges among members and issuers and other persons using any facility or system which NASDAQ operates or controls, and are not designed to permit unfair discrimination between customers, issuers, brokers, or dealers, ¹⁴ in that the change reflects the full value of the product without any increase in its cost. ¹⁵

In adopting Regulation NMS, the Commission granted self-regulatory

Securities Exchange Act Release No. 59582 (March 16, 2009), 74 FR 12423 (March 24, 2009) (SR-NASDAQ-2008-102) (finding current per user and per subscriber fees to be consistent with the Act); Securities Exchange Act Release No. 59933 (May 15, 2009), 74 FR 24889 (May 26, 2009) (SR-NASDAQ-2009-208) (finding current distributor fees for NASDAQ Basic to be consistent with the Act); Securities Exchange Act Release No. 64994 (July 29, 2011), 76 FR 47621 (August 5, 2011) (SR-NASDAQ-2011-091) (immediate effectiveness of optional derived data fee); Securities Exchange Act Release No. 65526 (October 11, 2011), 76 FR 64137 (October 17, 2011) (SR-NASDAQ-2011-130) (immediate effectiveness of enterprise license fee).

¹⁴ 15 U.S.C. 78f(b)(4), (5).

But see supra n. 9.

organizations ("SROs") and broker-dealers ("BDs") increased authority and flexibility to offer new and unique market data to the public. It was believed that this authority would expand the amount of data available to consumers, and also spur innovation and competition for the provision of market data. NASDAQ believes that its NASDAQ Basic market data product, as amended, is precisely the sort of market data product that the Commission envisioned when it adopted Regulation NMS. The Commission concluded that Regulation NMS—by deregulating the market in proprietary data—would itself further the Act's goals of facilitating efficiency and competition:

[E]fficiency is promoted when broker-dealers who do not need the data beyond the prices, sizes, market center identifications of the NBBO and consolidated last sale information are not required to receive (and pay for) such data. The Commission also believes that efficiency is promoted when broker-dealers may choose to receive (and pay for) additional market data based on their own internal analysis of the need for such data.¹⁶

By removing unnecessary regulatory restrictions on the ability of exchanges to sell their own data, Regulation NMS advanced the goals of the Act and the principles reflected in its legislative history. If the free market should determine whether proprietary data is sold to BDs at all, it follows that the price at which such data is sold should be set by the market as well.

The decision of the United States Court of Appeals for the District of Columbia Circuit in NetCoalition v. SEC, 615 F.3d 525 (D.C. Cir. 2010) ("NetCoalition I"), upheld the Commission's reliance upon competitive markets to set reasonable and equitably allocated fees for market data. "In fact, the legislative history indicates that the Congress intended that the market system 'evolve through the interplay of competitive forces as

Securities Exchange Act Release No. 51808 (June 9, 2005), 70 FR 37496 (June 29, 2005).

unnecessary regulatory restrictions are removed' and that the SEC wield its regulatory power 'in those situations where competition may not be sufficient,' such as in the creation of a 'consolidated transactional reporting system.' NetCoalition I, at 535 (quoting H.R. Rep. No. 94–229, at 92 (1975), as reprinted in 1975 U.S.C.C.A.N. 321, 323). The court agreed with the Commission's conclusion that "Congress intended that 'competitive forces should dictate the services and practices that constitute the U.S. national market system for trading equity securities.' "17

The Court in NetCoalition I, while upholding the Commission's conclusion that competitive forces may be relied upon to establish the fairness of prices, nevertheless concluded that the record in that case did not adequately support the Commission's conclusions as to the competitive nature of the market for NYSE Arca's data product at issue in that case. As explained below in NASDAQ's Statement on Burden on Competition, however, NASDAQ believes that there is substantial evidence of competition in the marketplace for data that was not in the record in the NetCoalition I case, and that the Commission is entitled to rely upon such evidence in concluding fees are the product of competition, and therefore in accordance with the relevant statutory standards. Moreover, NASDAQ further notes that the product at issue in this filing – a NASDAQ quotation and last sale data product that replicates a subset of the information

NetCoalition I, at 535.

It should also be noted that Section 916 of the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010 ("Dodd-Frank Act") has amended paragraph (A) of Section 19(b)(3) of the Act, 15 U.S.C. 78s(b)(3), to make it clear that all exchange fees, including fees for market data, may be filed by exchanges on an immediately effective basis. See also NetCoalition v. SEC, 715 F.3d 342 (D.C. Cir. 2013) ("NetCoalition II") (finding no jurisdiction to review Commission's non-suspension of immediately effective fee changes).

available through "core" data products whose fees have been reviewed and approved by the SEC – is quite different from the NYSE Arca depth-of-book data product at issue in NetCoalition I. Accordingly, any findings of the court with respect to that product may not be relevant to the product at issue in this filing. As the Commission noted in approving the initial pilot for NASDAQ Basic, all of the information available in NASDAQ Basic is included in the core data feeds made available pursuant to the joint-SRO plans, the fees for which have been approved by the Commission. ¹⁹ The inclusion of FINRA/NASDAQ TRF data in NASDAQ Basic does not alter this fact, since such data is also included in the core data distributed under the NASDAQ UTP Plan. As the Commission further determined, "the availability of alternatives to NASDAQ Basic significantly affect the terms on which NASDAQ can distribute this market data. In setting the fees for its NASDAQ Basic service, NASDAQ must consider the extent to which market participants would choose one or more alternatives instead of purchasing the exchange's data."²⁰ Thus, to the extent that the fees for core data have been determined to be reasonable under the Act, it follows that the fees for NASDAQ Basic are also reasonable, since charging unreasonably high fees would cause market participants to rely solely on core data rather than purchasing NASDAQ Basic.

Moreover, as discussed in the order approving the initial pilot, and as further discussed below in NASDAQ's Statement on Burden on Competition, data products such as NASDAQ Basic are a means by which exchanges compete to attract order flow. To the extent that exchanges are successful in such competition, they earn trading revenues

Securities Exchange Act Release No. 12425 (March 16, 2009), 74 FR 12423, 12425 (March 24, 2009) (SR-NASDAQ-2008-102).

²⁰ Id. at 12425.

and also enhance the value of their data products by increasing the amount of data they are able to provide. Conversely, to the extent that exchanges are unsuccessful, the inputs needed to add value to data products are diminished. Accordingly, the need to compete for order flow places substantial pressure upon exchanges to keep their fees for both executions and data reasonable. The inclusion of FINRA/NASDAQ TRF data in NASDAQ Basic increases the value of the product, the fees for which have previously been established as reasonable.

The fees for NASDAO Basic also continue to reflect an equitable allocation and continue not be unfairly discriminatory, because NASDAQ Basic is a voluntary product for which market participants can readily substitute core data feeds that provide additional quotation and last sale information not available through NASDAQ Basic. Accordingly, NASDAO is constrained from pricing the product in a manner that would be inequitable or unfairly discriminatory. Moreover, the fee schedule for NASDAQ Basic is designed to ensure that the fees charged are tailored to the specific usage patterns of a range of potential customers. Thus, low per-query fees are designed for customers that use the product only sporadically. Fees for non-professional subscribers, as well as the derived data fee and enterprise license fee that provide for unlimited distribution to non-professional users, are intended to provide a means to provide for low-cost availability of the product to retail investors through brokerage firms and market data vendors. Finally, professional subscriber fees provide a means for brokerage customers to use the information internally. The distinction between fees for professional and nonprofessional users is consistent with the distinction made under Commission-approved fees for core data, and the applicable fees are lower than applicable fees for core data to

reflect the lesser quantum of data made available. The range of fee options further ensures that customers are not charged a fee that is inequitably disproportionate to the use that they make of the product.

4. Self-Regulatory Organization's Statement on Burden on Competition

NASDAQ does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act, as amended. NASDAQ's ability to price NASDAQ Basic is constrained by (1) competition among exchanges, other trading platforms, and TRFs that compete with each other in a variety of dimensions; (2) the existence of inexpensive real-time consolidated data and market-specific data and free delayed consolidated data; and (3) the inherent contestability of the market for proprietary data.

The market for proprietary data products is currently competitive and inherently contestable because there is fierce competition for the inputs necessary to the creation of proprietary data and strict pricing discipline for the proprietary products themselves.

Numerous exchanges compete with each other for listings, trades, and market data itself, providing virtually limitless opportunities for entrepreneurs who wish to produce and distribute their own market data. This proprietary data is produced by each individual exchange, as well as other entities, in a vigorously competitive market. Similarly, with respect to the TRF data, allowing exchanges to operate TRFs has permitted them to earn revenues by providing technology and data in support of the non-exchange segment of the market. This revenue opportunity has also resulted in fierce competition between the two current TRF operators, with both TRFs charging extremely low trade reporting fees and rebating the majority of the revenues they receive from core market data to the parties reporting trades.

Transaction executions and proprietary data products are complementary in that market data is both an input and a byproduct of the execution service. In fact, market data and trade execution are a paradigmatic example of joint products with joint costs.²¹ The decision whether and on which platform to post an order will depend on the attributes of the platform where the order can be posted, including the execution fees, data quality and price, and distribution of its data products. Without trade executions, exchange data products cannot exist. Moreover, data products are valuable to many end users only insofar as they provide information that end users expect will assist them or their customers in making trading decisions.

The costs of producing market data include not only the costs of the data distribution infrastructure, but also the costs of designing, maintaining, and operating the exchange's transaction execution platform and the cost of regulating the exchange to ensure its fair operation and maintain investor confidence. The total return that a trading platform earns reflects the revenues it receives from both products and the joint costs it incurs. Moreover, the operation of the exchange is characterized by high fixed costs and low marginal costs. This cost structure is common in content and content distribution industries such as software, where developing new software typically requires a large initial investment (and continuing large investments to upgrade the software), but once the software is developed, the incremental cost of providing that software to an additional user is typically small, or even zero (e.g., if the software can be downloaded over the

²¹ A complete explanation of the pricing dynamics associated with joint products is presented in a study that NASDAQ originally submitted to the Commission in SR-NASDAO-2011-010, and which is also submitted as Exhibit 3 to this filing. See Statement of Janusz Ordover and Gustavo Bamberger at 2-17 (December 29, 2010).

internet after being purchased).²² In NASDAQ's case, it is costly to build and maintain a trading platform, but the incremental cost of trading each additional share on an existing platform, or distributing an additional instance of data, is very low. Market information and executions are each produced jointly (in the sense that the activities of trading and placing orders are the source of the information that is distributed) and are each subject to significant scale economies. In such cases, marginal cost pricing is not feasible because if all sales were priced at the margin, NASDAQ would be unable to defray its platform costs of providing the joint products. Similarly, data products cannot make use of TRF trade reports without the raw material of the trade reports themselves, and therefore necessitate the costs of operating, regulating, ²³ and maintaining a trade reporting system, costs that must be covered through the fees charged for use of the facility and sales of associated data.

An exchange's BD customers view the costs of transaction executions and of data as a unified cost of doing business with the exchange. A BD will direct orders to a particular exchange only if the expected revenues from executing trades on the exchange exceed net transaction execution costs and the cost of data that the BD chooses to buy to support its trading decisions (or those of its customers). The choice of data products is, in turn, a product of the value of the products in making profitable trading decisions. If the cost of the product exceeds its expected value, the BD will choose not to buy it.

Moreover, as a BD chooses to direct fewer orders to a particular exchange, the value of

See William J. Baumol and Daniel G. Swanson, "The New Economy and Ubiquitous Competitive Price Discrimination: Identifying Defensible Criteria of Market Power," Antitrust Law Journal, Vol. 70, No. 3 (2003).

It should be noted that the costs of operating the FINRA/NASDAQ TRF borne by NASDAQ include regulatory charges paid by NASDAQ to FINRA.

the product to that BD decreases, for two reasons. First, the product will contain less information, because executions of the BD's trading activity will not be reflected in it.

Second, and perhaps more important, the product will be less valuable to that BD because it does not provide information about the venue to which it is directing its orders. Data from the competing venue to which the BD is directing orders will become correspondingly more valuable.

Similarly, in the case of products such as NASDAQ Basic that are distributed through market data vendors, the vendors provide price discipline for proprietary data products because they control the primary means of access to end users. Vendors impose price restraints based upon their business models. For example, vendors such as Bloomberg and Reuters that assess a surcharge on data they sell may refuse to offer proprietary products that end users will not purchase in sufficient numbers. Internet portals, such as Google, impose a discipline by providing only data that will enable them to attract "eyeballs" that contribute to their advertising revenue. Retail BDs, such as Schwab and Fidelity, offer their customers proprietary data only if it promotes trading and generates sufficient commission revenue. Although the business models may differ, these vendors' pricing discipline is the same: they can simply refuse to purchase any proprietary data product that fails to provide sufficient value. Exchanges, TRFs, and other producers of proprietary data products must understand and respond to these varying business models and pricing disciplines in order to market proprietary data products successfully. Moreover, NASDAQ believes that products such as NASDAQ Basic can enhance order flow to NASDAQ by providing more widespread distribution of information about transactions in real time, thereby encouraging wider participation in

the market by investors with access to the data through their brokerage firm or other distribution sources. Conversely, the value of such products to distributors and investors decreases if order flow falls, because the products contain less content.

Analyzing the cost of market data distribution in isolation from the cost of all of the inputs supporting the creation of market data will inevitably underestimate the cost of the data. Thus, because it is impossible to create exchange data without a fast, technologically robust, and well-regulated execution system, system costs and regulatory costs affect the price of market data. It would be equally misleading, however, to attribute all of the exchange's costs to the market data portion of an exchange's joint product. Rather, all of the exchange's costs are incurred for the unified purposes of attracting order flow, executing and/or routing orders, and generating and selling data about market activity. The total return that an exchange earns reflects the revenues it receives from the joint products and the total costs of the joint products. Similarly, the inclusion of trade reporting data in a product such as NASDAQ Basic may assist in attracting customers to the product, thereby assisting in covering the additional costs associated with operating and regulating a TRF.

Competition among trading platforms can be expected to constrain the aggregate return each platform earns from the sale of its joint products, but different platforms may choose from a range of possible, and equally reasonable, pricing strategies as the means of recovering total costs. NASDAQ pays rebates to attract orders, charges relatively low prices for market information and charges relatively high prices for accessing posted liquidity. Other platforms may choose a strategy of paying lower liquidity rebates to attract orders, setting relatively low prices for accessing posted liquidity, and setting

relatively high prices for market information. Still others may provide most data free of charge and rely exclusively on transaction fees to recover their costs. Finally, some platforms may incentivize use by providing opportunities for equity ownership, which may allow them to charge lower direct fees for executions and data.

In this environment, there is no economic basis for regulating maximum prices for one of the joint products in an industry in which suppliers face competitive constraints with regard to the joint offering. Such regulation is unnecessary because an "excessive" price for one of the joint products will ultimately have to be reflected in lower prices for other products sold by the firm, or otherwise the firm will experience a loss in the volume of its sales that will be adverse to its overall profitability. In other words, an increase in the price of data will ultimately have to be accompanied by a decrease in the cost of executions, or the volume of both data and executions will fall.

The level of competition and contestability in the market is evident in the numerous alternative venues that compete for order flow, including thirteen SRO markets, as well as internalizing BDs and various forms of alternative trading systems ("ATSs"), including dark pools and electronic communication networks ("ECNs"). Each SRO market competes to produce transaction reports via trade executions, and two FINRA-regulated TRFs compete to attract internalized transaction reports. It is common for BDs to further and exploit this competition by sending their order flow and transaction reports to multiple markets, rather than providing them all to a single market. Competitive markets for order flow, executions, and transaction reports provide pricing discipline for the inputs of proprietary data products.

The large number of SROs, TRFs, BDs, and ATSs that currently produce proprietary data or are currently capable of producing it provides further pricing discipline for proprietary data products. Each SRO, TRF, ATS, and BD is currently permitted to produce proprietary data products, and many currently do or have announced plans to do so, including NASDAQ, NYSE, NYSE MKT, NYSE Arca, BATS, and Direct Edge.

Any ATS or BD can combine with any other ATS, BD, or multiple ATSs or BDs to produce joint proprietary data products. Additionally, order routers and market data vendors can facilitate single or multiple BDs' production of proprietary data products. The potential sources of proprietary products are virtually limitless. Notably, the potential sources of data include the BDs that submit trade reports to TRFs and that have the ability to consolidate and distribute their data without the involvement of FINRA or an exchange-operated TRF.

The fact that proprietary data from ATSs, BDs, and vendors can by-pass SROs is significant in two respects. First, non-SROs can compete directly with SROs for the production and sale of proprietary data products, as BATS and Arca did before registering as exchanges by publishing proprietary book data on the internet. Second, because a single order or transaction report can appear in a core data product, an SRO proprietary product, and/or a non-SRO proprietary product, the data available in proprietary products is exponentially greater than the actual number of orders and transaction reports that exist in the marketplace. Indeed, in the case of NASDAQ Basic, the data provided through that product appears both in (i) real-time core data products

offered by the SIPs for a fee, and (ii) free SIP data products with a 15-minute time delay, and finds a close substitute in similar products of competing venues.

In addition to the competition and price discipline described above, the market for proprietary data products is also highly contestable because market entry is rapid, inexpensive, and profitable. The history of electronic trading is replete with examples of entrants that swiftly grew into some of the largest electronic trading platforms and proprietary data producers: Archipelago, Bloomberg Tradebook, Island, RediBook, Attain, TracECN, BATS Trading and Direct Edge. A proliferation of dark pools and other ATSs operate profitably with fragmentary shares of consolidated market volume.

Regulation NMS, by deregulating the market for proprietary data, has increased the contestability of that market. While BDs have previously published their proprietary data individually, Regulation NMS encourages market data vendors and BDs to produce proprietary products cooperatively in a manner never before possible. Multiple market data vendors already have the capability to aggregate data and disseminate it on a profitable scale, including Bloomberg and Thomson Reuters. In Europe, Markit aggregates and disseminates data from over 50 brokers and multilateral trading facilities.²⁴

In the case of TRFs, the rapid entry of several exchanges into this space in 2006-2007 following the development and Commission approval of the TRF structure demonstrates the contestability of this aspect of the market.²⁵ Given the demand for trade

http://www.markit.com/en/products/data/boat/boat-boat-data.page.

The low cost exit of two TRFs from the market is also evidence of a contestible market, because new entrants are reluctant to enter a market where exit may involve substantial shut-down costs.

reporting services that is itself a by-product of the fierce competition for transaction executions – characterized notably by a proliferation of ATSs and BDs offering internalization – any supra-competitive increase in the fees associated with trade reporting or TRF data would shift trade report volumes from one of the existing TRFs to the other²⁶ and create incentives for other TRF operators to enter the space.

Alternatively, because BDs reporting to TRFs are themselves free to consolidate the market data that they report, the market for over-the-counter data itself, separate and apart from the markets for execution and trade reporting services – is fully contestible.

Moreover, consolidated data provides two additional measures of pricing discipline for proprietary data products that are a subset of the consolidated data stream. First, the consolidated data is widely available in real-time at \$1 per month for non-professional users. Second, consolidated data is also available at no cost with a 15- or 20- minute delay. Because consolidated data contains marketwide information, it effectively places a cap on the fees assessed for proprietary data (such as quotation and last sale data) that is simply a subset of the consolidated data. The mere availability of low-cost or free consolidated data provides a powerful form of pricing discipline for proprietary data products that contain data elements that are a subset of the consolidated data, by highlighting the optional nature of proprietary products.

The competitive nature of the market for non-core "sub-set" products such as NASDAQ Basic is borne out by the performance of the market. In May 2008, the

It should be noted that the FINRA/NYSE TRF has, in recent weeks, received reports for over 10% of all over-the-counter volume in NMS stocks. In addition, FINRA has announced plans to update its Alternative Display Facility, which is also able to receive over-the-counter trade reports. See Securities Exchange Act Release No. 70048 (July 26, 2013), 78 FR 46652 (August 1, 2013) (SR-FINRA-2013-031).

internet portal Yahoo! began offering its website viewers real-time last sale data (as well as best quote data) provided by BATS. In response, in June 2008, NASDAQ launched NLS, which was initially subject to an "enterprise cap" of \$100,000 for customers receiving only one of the NLS products, and \$150,000 for customers receiving both products. The majority of NASDAQ's sales were at the capped level. In early 2009, BATS expanded its offering of free data to include depth-of-book data. Also in early 2009, NYSE Arca announced the launch of a competitive last sale product with an enterprise price of \$30,000 per month. In response, NASDAQ combined the enterprise cap for the NLS products and reduced the cap to \$50,000 (i.e., a reduction of \$100,000 per month). Although each of these products offers only a specific subset of data available from the SIPs, NASDAQ believes that the products are viewed as substitutes for each other and for core last-sale data, rather than as products that must be obtained in tandem. For example, while Yahoo! and Google now both disseminate NASDAQ's last sale product, several other major content providers, including MSN and Morningstar, use the BATS last sale product.

In this environment, a super-competitive increase in the fees charged for either transactions or data has the potential to impair revenues from both products. "No one disputes that competition for order flow is 'fierce'." NetCoalition I at 539. The existence of fierce competition for order flow implies a high degree of price sensitivity on the part of BDs with order flow, since they may readily reduce costs by directing orders toward the lowest-cost trading venues. A BD that shifted its order flow from one platform to another in response to order execution price differentials would both reduce the value of that platform's market data and reduce its own need to consume data from the disfavored

platform. If a platform increases its market data fees, the change will affect the overall cost of doing business with the platform, and affected BDs will assess whether they can lower their trading costs by directing orders elsewhere and thereby lessening the need for the more expensive data. Similarly, increases in the cost of NASDAQ Basic would impair the willingness of distributors to take a product for which there are numerous alternatives, impacting NASDAQ Basic data revenues, the value of NASDAQ Basic as a tool for attracting order flow, and ultimately, the volume of orders routed to NASDAQ and reported to the FINRA/NASDAQ TRF and the value of its other data products.

In establishing the price for NASDAQ Basic, NASDAQ considered the competitiveness of the market for quotation and last sale data and all of the implications of that competition. NASDAQ believes that it has considered all relevant factors and has not considered irrelevant factors in order to establish fair, reasonable, and not unreasonably discriminatory fees and an equitable allocation of fees among all users.

The existence of numerous alternatives to NASDAQ Basic, including real-time consolidated data, free delayed consolidated data, and proprietary data from other sources ensures that NASDAQ cannot set unreasonable fees, or fees that are unreasonably discriminatory, without losing business to these alternatives. Accordingly, NASDAQ believes that the acceptance of the NASDAQ Basic product in the marketplace demonstrates the consistency of these fees with applicable statutory standards.

5. <u>Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received from Members, Participants, or Others</u>

Written comments were neither solicited nor received.

6. Extension of Time Period for Commission Action

The Exchange does not consent to an extension of the time period for Commission action.

7. Basis for Summary Effectiveness Pursuant to Section 19(b)(3) or for Accelerated Effectiveness Pursuant to Section 19(b)(2)

The foregoing rule change has become effective pursuant to Section 19(b)(3)(A)²⁷ of the Act and Rule 19b-4(f)(6) thereunder²⁸ in that it effects a change that: (i) does not significantly affect the protection of investors or the public interest; (ii) does not impose any significant burden on competition; and (iii) by its terms, does not become operative for 30 days after the date of the filing, or such shorter time as the Commission may designate if consistent with the protection of investors and the public interest.

Furthermore, Rule 19b-4(f)(6)(iii) requires a self-regulatory organization to give the Commission written notice of its intent to file a proposed rule change under that subsection at least five business days prior to the date of filing, or such shorter time as designated by the Commission.

The proposal meets the requirements of the Rule 19b-4(f)(6). The proposal does not affect the protection of investors or the public interest because NASDAQ already has authority to disseminate last sale transaction reports from the NASDAQ/FINRA TRF as part of the NLS product. Thus, NASDAQ is not disseminating any new data. Rather, the proposal is designed to ensure that Rule 7047 reflects the full composition of NASDAQ Basic. The proposal imposes no burden on competition for the reasons discussed in Item 4 above.

²⁷ 15 U.S.C. 78s(b)(3)(A).

²⁸ 17 CFR 240.19b-4(f)(6).

NASDAQ requests that the Commission waive the 30 day operative delay provided for in Rule 19b-4(f)(6)(iii).²⁹ Waiving the delay will allow NASDAQ to confirm the composition of NASDAQ immediately, thereby resolving a source of potential confusion to investors and other persons that may have an interest in becoming users of NASDAQ Basic.

- 8. Proposed Rule Change Based on Rules of Another Self-Regulatory Organization or of the Commission
 Not applicable.
- Security-Based Swap Submissions Filed Pursuant to Section 3C of the Act
 Not applicable.
- 10. Advanced Notices Filed Pursuant to Section 806(e) of the Payment, Clearing and Settlement Supervision Act
 Not applicable.

11. Exhibits

- 1. Completed notice of proposed rule change for publication in the <u>Federal</u>

 <u>Register.</u>
- 3. Statement of Janusz Ordover and Gustavo Bamberger, Compass Lexicon LLC, dated December 29, 2010.

²⁹ 17 CFR 240.19b-4(f)(6)(iii).

EXHIBIT 1

SECURITIES AND EXCHANGE COMMISSION (Release No. ; File No. SR-NASDAQ-2014-005)

January ___, 2014

Self-Regulatory Organizations; The NASDAQ Stock Market LLC; Notice of Filing and Immediate Effectiveness of Proposed Rule Change with Respect to the Composition of NASDAQ Basic

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹, and Rule 19b-4 thereunder,² notice is hereby given that on January 9, 2014, The NASDAQ Stock Market LLC ("NASDAQ" or "Exchange") filed with the Securities and Exchange Commission ("SEC" or "Commission") the proposed rule change as described in Items I, II, and III, below, which Items have been prepared by the Exchange. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. <u>Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change</u>

The Exchange is filing a proposal to modify the language of NASDAQ Rule 7047 to establish that the NASDAQ Basic market data product currently includes and has, since its inception, included last sale transaction reports from the FINRA/NASDAQ Trade Reporting Facility ("TRF"). The text of the proposed rule change is below. Proposed new language is underlined; proposed deletions are in brackets.

* * * * *

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

7047. NASDAQ Basic

- (a) NASDAQ shall offer proprietary data feeds containing real-time market information from the NASDAQ Market Center and the FINRA/NASDAQ Trade Reporting Facility ("TRF").
- (1) "NASDAQ Basic for NASDAQ" shall contain NASDAQ's best bid and offer and last sale for NASDAQ-listed stocks <u>from NASDAQ</u> and the <u>FINRA/NASDAQ TRF</u>; and
- (2) "NASDAQ Basic for NYSE" shall contain NASDAQ's best bid and offer and last sale for NYSE-listed stocks from NASDAQ and the FINRA/NASDAQ TRF.
- (3) "NASDAQ Basic for [Alternext] <u>NYSE MKT</u>" shall contain NASDAQ's best bid and offer and last sale for [Alternext] <u>NYSE MKT</u>-listed stocks <u>from NASDAQ</u> and the FINRA/NASDAQ TRF.
- (b) User Fees
- (1) Except as provided in (b)(2) and (b)(3), for the NASDAQ Basic product there shall be a per subscriber monthly charge of \$10 for NASDAQ-listed stocks, \$5 for NYSE-listed stocks, and \$5 for [Alternext] NYSE MKT-listed stocks; or
- (2) For each non-professional subscriber, as defined in Rule 7011(b), there shall be a per subscriber monthly charge of \$0.50 for NASDAQ-listed stocks, \$0.25 for NYSE-listed stocks, and \$0.25 for [Alternext] NYSE MKT-listed stocks; or
- (3) There shall be a per query fee for NASDAQ Basic of \$0.0025 for NASDAQ-listed stocks, \$0.0015 for NYSE-listed stocks, and \$0.0015 for [Alternext] NYSE MKT-listed stocks.
- (4) No change.
- (c) No change.

* * * * *

II. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

In its filing with the Commission, the Exchange included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. The Exchange has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

A. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory</u> <u>Basis for, the Proposed Rule Change</u>

1. <u>Purpose</u>

In June of 2008, NASDAQ received Commission approval to offer the NASDAQ Last Sale ("NLS") market data product on a pilot basis. NLS is a non-core market data product designed for distribution through internet portals and broadcast television, as well as distribution to individuals that access the data via a username/password-identified account and/or quote-counting mechanisms.³ NLS includes two data elements: (1) last sale transaction reports from the NASDAQ Market Center, and (2) last sale transaction reports from the FINRA/NASDAQ TRF.⁴ Based upon information from NLS distributors, NASDAQ believes that since its launch in 2008, the NLS data has been viewed by millions of investors, and that the NLS product has greatly increased the availability of market data to investors.

See Securities Exchange Act Release No. 57964 (June 16, 2008), 73 FR 35178 (June 20, 2008) (SR-NASDAQ-2006-060). NASDAQ has renewed the Last Sale Pilot continuously since 2008, most recently in December 2013. Securities Exchange Act Release No. 71217 (December 31, 2013), 79 FR 875 (January 7, 2014) (SR-NASDAQ-2013-162).

See NASDAQ Rule 7039.

In March of 2009, NASDAQ received Commission approval for a pilot to offer NASDAQ Basic, another non-core market data product.⁵ As originally proposed, the NASDAQ Basic product was to provide two data feeds: (1) a feed carrying the best bid and offer on the NASDAQ Market Center, and (2) a feed containing NLS which, as noted above, carries last sale transaction reports from NASDAQ and from the FINRA/NASDAQ TRF. Subsequently, NASDAQ amended the NASDAQ Basic filing to remove from the product the last sale transaction reports from the FINRA/NASDAQ TRF. On October 11, 2010, NASDAQ submitted an immediately effective proposed rule change to offer NASDAQ Basic on a permanent basis,⁶ and to offer a NASDAQ Basic Enterprise License, which limits the expense of firms that offer NASDAQ Basic to large numbers of users.⁷

NASDAQ has determined through an internal review that the NASDAQ Basic market data product currently includes and has included since its inception last sale transaction reports for the NASDAQ/FINRA TRF.⁸ While NASDAQ Rule 7039 reflects

Securities Exchange Act Release No. 59582 (March 16, 2009), 74 FR 12423 (March 24, 2009) (SR-NASDAQ-2008-102) (finding pilot to be consistent with Sections 6(b)(4), (5) and (8) of the Act and Rule 603(a) under Regulation NMS). See also Securities Exchange Act Release No. 59933 (May 15, 2009), 74 FR 24889 (May 26, 2009) (SR-NASDAQ-2009-208) (finding reduction in fees for NASDAQ Basic to be consistent with Sections 6(b)(4), (5) and (8) of the Act and Rule 603(a) under Regulation NMS).

See Securities Exchange Act Release No. 65527 (October 11, 2011), 76 FR 64147 (October 17, 2011) (SR-NASDAQ-2011-129).

See Securities Exchange Act Release No. 65526 (October 11, 2011), 76 FR 64137 (October 17, 2011) (SR-NASDAQ-2011-130).

The inclusion of the data appears to have stemmed from a misunderstanding on the part of personnel who understood NASDAQ Basic to be a combination of the

the inclusion of last sale transaction reports for the FINRA/NASDAQ TRF in the NLS product, NASDAQ Rule 7047 does not reflect the inclusion of the same data element via the NASDAQ Basic product.

Through this proposed rule change, NASDAQ seeks to establish that it may disseminate last sale transaction reports for the FINRA/NASDAQ TRF through NASDAQ Basic, and to modify the language of Rule 7047 to reflect their inclusion in that product. NASDAQ is also proposing a clerical change to reflect the correct name for the NYSE MKT, previously known as the NYSE Alternext market. NASDAQ is proposing no change to the fees for NASDAQ Basic through this filing.⁹

2. Statutory Basis

NASDAQ believes that the proposed rule change is consistent with the provisions of Section 6 of the Act¹⁰ in general, and with Section 6(b)(5) of the Act¹¹ in particular, in that the proposal is designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, to foster cooperation and coordination with persons engaged in regulating, clearing, settling, processing information with respect to, and facilitating transactions in securities, to remove impediments to and perfect the mechanism of a free and open market and a national market system, and, in general, to

NLS product with NASDAQ best bid and offer data, rather than a product containing only Exchange data, without data from the FINRA/NASDAQ TRF.

NASDAQ has announced its intention to modify fees for NASDAQ Basic. <u>See http://www.nasdaqtrader.com/TraderNews.aspx?id=dn2013-09</u>. However, any such fee change would be effected through a separate proposed rule change that would fully explain the statutory basis for the change.

¹⁰ 15 U.S.C. 78f.

¹⁵ U.S.C. 78f(b)(5).

protect investors and the public interest. The purpose of the proposed rule change is to recognize inclusion of FINRA/NASDAQ TRF last sale data from the NLS product in the NASDAQ Basic product. The NASDAQ Basic product, in turn, provides a subset of the data that is also provided by the Level 1 data feed available under the NASDAQ UTP Plan. NASDAQ believes that the proposal facilitates transactions in securities, removes impediments to and perfects the mechanism of a free and open market and a national market system, and, in general, protects investors and the public interest by confirming the availability of an additional means by which investors may access information about transactions reported to the FINRA/NASDAQ TRF, thereby providing investors with additional options for accessing information that may help to inform their trading decisions. Given that Section 11A the Act¹² requires the dissemination of FINRA/NASDAQ TRF last sale reports under the NASDAQ UTP Plan, and the dissemination of the same data is currently permitted through the NLS product, NASDAQ believes that the inclusion of the same data in NASDAQ Basic is also consistent with the Act.

NASDAQ further notes that the current fees for NASDAQ Basic have been previously established, and that the Commission has either specifically determined them to be consistent with the Act or has permitted them to become effective on an immediately effective basis.¹³ Thus, this proposed rule change does not establish or

¹⁵ U.S.C. 78k-1.

Securities Exchange Act Release No. 59582 (March 16, 2009), 74 FR 12423 (March 24, 2009) (SR-NASDAQ-2008-102) (finding current per user and per subscriber fees to be consistent with the Act); Securities Exchange Act Release No. 59933 (May 15, 2009), 74 FR 24889 (May 26, 2009) (SR-NASDAQ-2009-208) (finding current distributor fees for NASDAQ Basic to be consistent with the

change a fee of the Exchange. However, to the extent that the proposed rule change confirms that NASDAQ Basic may contain FINRA/NASDAQ TRF data, NASDAQ believes that the change also provides further justification that the fees for NASDAQ Basic provide for the equitable allocation of reasonable dues, fees and other charges among members and issuers and other persons using any facility or system which NASDAQ operates or controls, and are not designed to permit unfair discrimination between customers, issuers, brokers, or dealers, ¹⁴ in that the change reflects the full value of the product without any increase in its cost. ¹⁵

In adopting Regulation NMS, the Commission granted self-regulatory organizations ("SROs") and broker-dealers ("BDs") increased authority and flexibility to offer new and unique market data to the public. It was believed that this authority would expand the amount of data available to consumers, and also spur innovation and competition for the provision of market data. NASDAQ believes that its NASDAQ Basic market data product, as amended, is precisely the sort of market data product that the Commission envisioned when it adopted Regulation NMS. The Commission concluded that Regulation NMS—by deregulating the market in proprietary data—would itself further the Act's goals of facilitating efficiency and competition:

[E]fficiency is promoted when broker-dealers who do not need the data beyond the prices, sizes, market center identifications of the NBBO and consolidated last

Act); Securities Exchange Act Release No. 64994 (July 29, 2011), 76 FR 47621 (August 5, 2011) (SR-NASDAQ-2011-091) (immediate effectiveness of optional derived data fee); Securities Exchange Act Release No. 65526 (October 11, 2011), 76 FR 64137 (October 17, 2011) (SR-NASDAQ-2011-130) (immediate effectiveness of enterprise license fee).

¹⁴ 15 U.S.C. 78f(b)(4), (5).

But see supra n. 9.

sale information are not required to receive (and pay for) such data. The Commission also believes that efficiency is promoted when broker-dealers may choose to receive (and pay for) additional market data based on their own internal analysis of the need for such data.¹⁶

By removing unnecessary regulatory restrictions on the ability of exchanges to sell their own data, Regulation NMS advanced the goals of the Act and the principles reflected in its legislative history. If the free market should determine whether proprietary data is sold to BDs at all, it follows that the price at which such data is sold should be set by the market as well.

The decision of the United States Court of Appeals for the District of Columbia Circuit in NetCoalition v. SEC, 615 F.3d 525 (D.C. Cir. 2010) ("NetCoalition I"), upheld the Commission's reliance upon competitive markets to set reasonable and equitably allocated fees for market data. "In fact, the legislative history indicates that the Congress intended that the market system 'evolve through the interplay of competitive forces as unnecessary regulatory restrictions are removed' and that the SEC wield its regulatory power 'in those situations where competition may not be sufficient,' such as in the creation of a 'consolidated transactional reporting system.' NetCoalition I, at 535 (quoting H.R. Rep. No. 94–229, at 92 (1975), as reprinted in 1975 U.S.C.C.A.N. 321, 323). The court agreed with the Commission's conclusion that "Congress intended that 'competitive forces should dictate the services and practices that constitute the U.S. national market system for trading equity securities.' "¹⁷

Securities Exchange Act Release No. 51808 (June 9, 2005), 70 FR 37496 (June 29, 2005).

NetCoalition I, at 535.

The Court in NetCoalition I, while upholding the Commission's conclusion that competitive forces may be relied upon to establish the fairness of prices, nevertheless concluded that the record in that case did not adequately support the Commission's conclusions as to the competitive nature of the market for NYSE Arca's data product at issue in that case. As explained below in NASDAQ's Statement on Burden on Competition, however, NASDAQ believes that there is substantial evidence of competition in the marketplace for data that was not in the record in the NetCoalition I case, and that the Commission is entitled to rely upon such evidence in concluding fees are the product of competition, and therefore in accordance with the relevant statutory standards. 18 Moreover, NASDAQ further notes that the product at issue in this filing – a NASDAQ quotation and last sale data product that replicates a subset of the information available through "core" data products whose fees have been reviewed and approved by the SEC – is quite different from the NYSE Arca depth-of-book data product at issue in NetCoalition I. Accordingly, any findings of the court with respect to that product may not be relevant to the product at issue in this filing. As the Commission noted in approving the initial pilot for NASDAQ Basic, all of the information available in NASDAQ Basic is included in the core data feeds made available pursuant to the joint-

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It should also be noted that Section 916 of the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010 ("Dodd-Frank Act") has amended paragraph (A) of Section 19(b)(3) of the Act, 15 U.S.C. 78s(b)(3), to make it clear that all exchange fees, including fees for market data, may be filed by exchanges on an immediately effective basis. See also NetCoalition v. SEC, 715 F.3d 342 (D.C. Cir. 2013) ("NetCoalition II") (finding no jurisdiction to review Commission's non-suspension of immediately effective fee changes).

SRO plans, the fees for which have been approved by the Commission. ¹⁹ The inclusion of FINRA/NASDAQ TRF data in NASDAQ Basic does not alter this fact, since such data is also included in the core data distributed under the NASDAQ UTP Plan. As the Commission further determined, "the availability of alternatives to NASDAQ Basic significantly affect the terms on which NASDAQ can distribute this market data. In setting the fees for its NASDAQ Basic service, NASDAQ must consider the extent to which market participants would choose one or more alternatives instead of purchasing the exchange's data." ²⁰ Thus, to the extent that the fees for core data have been determined to be reasonable under the Act, it follows that the fees for NASDAQ Basic are also reasonable, since charging unreasonably high fees would cause market participants to rely solely on core data rather than purchasing NASDAQ Basic.

Moreover, as discussed in the order approving the initial pilot, and as further discussed below in NASDAQ's Statement on Burden on Competition, data products such as NASDAQ Basic are a means by which exchanges compete to attract order flow. To the extent that exchanges are successful in such competition, they earn trading revenues and also enhance the value of their data products by increasing the amount of data they are able to provide. Conversely, to the extent that exchanges are unsuccessful, the inputs needed to add value to data products are diminished. Accordingly, the need to compete for order flow places substantial pressure upon exchanges to keep their fees for both executions and data reasonable. The inclusion of FINRA/NASDAQ TRF data in

Securities Exchange Act Release No. 12425 (March 16, 2009), 74 FR 12423,
 12425 (March 24, 2009) (SR-NASDAQ-2008-102).

^{20 &}lt;u>Id</u>. at 12425.

NASDAQ Basic increases the value of the product, the fees for which have previously been established as reasonable.

The fees for NASDAO Basic also continue to reflect an equitable allocation and continue not be unfairly discriminatory, because NASDAQ Basic is a voluntary product for which market participants can readily substitute core data feeds that provide additional quotation and last sale information not available through NASDAQ Basic. Accordingly, NASDAQ is constrained from pricing the product in a manner that would be inequitable or unfairly discriminatory. Moreover, the fee schedule for NASDAQ Basic is designed to ensure that the fees charged are tailored to the specific usage patterns of a range of potential customers. Thus, low per-query fees are designed for customers that use the product only sporadically. Fees for non-professional subscribers, as well as the derived data fee and enterprise license fee that provide for unlimited distribution to non-professional users, are intended to provide a means to provide for low-cost availability of the product to retail investors through brokerage firms and market data vendors. Finally, professional subscriber fees provide a means for brokerage customers to use the information internally. The distinction between fees for professional and nonprofessional users is consistent with the distinction made under Commission-approved fees for core data, and the applicable fees are lower than applicable fees for core data to reflect the lesser quantum of data made available. The range of fee options further ensures that customers are not charged a fee that is inequitably disproportionate to the use that they make of the product.

B. Self-Regulatory Organization's Statement on Burden on Competition

NASDAQ does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the

Act, as amended. NASDAQ's ability to price NASDAQ Basic is constrained by (1) competition among exchanges, other trading platforms, and TRFs that compete with each other in a variety of dimensions; (2) the existence of inexpensive real-time consolidated data and market-specific data and free delayed consolidated data; and (3) the inherent contestability of the market for proprietary data.

The market for proprietary data products is currently competitive and inherently contestable because there is fierce competition for the inputs necessary to the creation of proprietary data and strict pricing discipline for the proprietary products themselves.

Numerous exchanges compete with each other for listings, trades, and market data itself, providing virtually limitless opportunities for entrepreneurs who wish to produce and distribute their own market data. This proprietary data is produced by each individual exchange, as well as other entities, in a vigorously competitive market. Similarly, with respect to the TRF data, allowing exchanges to operate TRFs has permitted them to earn revenues by providing technology and data in support of the non-exchange segment of the market. This revenue opportunity has also resulted in fierce competition between the two current TRF operators, with both TRFs charging extremely low trade reporting fees and rebating the majority of the revenues they receive from core market data to the parties reporting trades.

Transaction executions and proprietary data products are complementary in that market data is both an input and a byproduct of the execution service. In fact, market data and trade execution are a paradigmatic example of joint products with joint costs.²¹

A complete explanation of the pricing dynamics associated with joint products is presented in a study that NASDAQ originally submitted to the Commission in SR-NASDAQ-2011-010, and which is also submitted as Exhibit 3 to this filing.

The decision whether and on which platform to post an order will depend on the attributes of the platform where the order can be posted, including the execution fees, data quality and price, and distribution of its data products. Without trade executions, exchange data products cannot exist. Moreover, data products are valuable to many end users only insofar as they provide information that end users expect will assist them or their customers in making trading decisions.

The costs of producing market data include not only the costs of the data distribution infrastructure, but also the costs of designing, maintaining, and operating the exchange's transaction execution platform and the cost of regulating the exchange to ensure its fair operation and maintain investor confidence. The total return that a trading platform earns reflects the revenues it receives from both products and the joint costs it incurs. Moreover, the operation of the exchange is characterized by high fixed costs and low marginal costs. This cost structure is common in content and content distribution industries such as software, where developing new software typically requires a large initial investment (and continuing large investments to upgrade the software), but once the software is developed, the incremental cost of providing that software to an additional user is typically small, or even zero (e.g., if the software can be downloaded over the internet after being purchased).²² In NASDAQ's case, it is costly to build and maintain a trading platform, but the incremental cost of trading each additional share on an existing platform, or distributing an additional instance of data, is very low. Market information

<u>See</u> Statement of Janusz Ordover and Gustavo Bamberger at 2-17 (December 29, 2010).

See William J. Baumol and Daniel G. Swanson, "The New Economy and Ubiquitous Competitive Price Discrimination: Identifying Defensible Criteria of Market Power," Antitrust Law Journal, Vol. 70, No. 3 (2003).

and executions are each produced jointly (in the sense that the activities of trading and placing orders are the source of the information that is distributed) and are each subject to significant scale economies. In such cases, marginal cost pricing is not feasible because if all sales were priced at the margin, NASDAQ would be unable to defray its platform costs of providing the joint products. Similarly, data products cannot make use of TRF trade reports without the raw material of the trade reports themselves, and therefore necessitate the costs of operating, regulating, ²³ and maintaining a trade reporting system, costs that must be covered through the fees charged for use of the facility and sales of associated data.

An exchange's BD customers view the costs of transaction executions and of data as a unified cost of doing business with the exchange. A BD will direct orders to a particular exchange only if the expected revenues from executing trades on the exchange exceed net transaction execution costs and the cost of data that the BD chooses to buy to support its trading decisions (or those of its customers). The choice of data products is, in turn, a product of the value of the products in making profitable trading decisions. If the cost of the product exceeds its expected value, the BD will choose not to buy it.

Moreover, as a BD chooses to direct fewer orders to a particular exchange, the value of the product to that BD decreases, for two reasons. First, the product will contain less information, because executions of the BD's trading activity will not be reflected in it.

Second, and perhaps more important, the product will be less valuable to that BD because it does not provide information about the venue to which it is directing its orders. Data

It should be noted that the costs of operating the FINRA/NASDAQ TRF borne by NASDAQ include regulatory charges paid by NASDAQ to FINRA.

from the competing venue to which the BD is directing orders will become correspondingly more valuable.

Similarly, in the case of products such as NASDAO Basic that are distributed through market data vendors, the vendors provide price discipline for proprietary data products because they control the primary means of access to end users. Vendors impose price restraints based upon their business models. For example, vendors such as Bloomberg and Reuters that assess a surcharge on data they sell may refuse to offer proprietary products that end users will not purchase in sufficient numbers. Internet portals, such as Google, impose a discipline by providing only data that will enable them to attract "eyeballs" that contribute to their advertising revenue. Retail BDs, such as Schwab and Fidelity, offer their customers proprietary data only if it promotes trading and generates sufficient commission revenue. Although the business models may differ, these vendors' pricing discipline is the same: they can simply refuse to purchase any proprietary data product that fails to provide sufficient value. Exchanges, TRFs, and other producers of proprietary data products must understand and respond to these varying business models and pricing disciplines in order to market proprietary data products successfully. Moreover, NASDAQ believes that products such as NASDAQ Basic can enhance order flow to NASDAQ by providing more widespread distribution of information about transactions in real time, thereby encouraging wider participation in the market by investors with access to the data through their brokerage firm or other distribution sources. Conversely, the value of such products to distributors and investors decreases if order flow falls, because the products contain less content.

Analyzing the cost of market data distribution in isolation from the cost of all of

the inputs supporting the creation of market data will inevitably underestimate the cost of the data. Thus, because it is impossible to create exchange data without a fast, technologically robust, and well-regulated execution system, system costs and regulatory costs affect the price of market data. It would be equally misleading, however, to attribute all of the exchange's costs to the market data portion of an exchange's joint product. Rather, all of the exchange's costs are incurred for the unified purposes of attracting order flow, executing and/or routing orders, and generating and selling data about market activity. The total return that an exchange earns reflects the revenues it receives from the joint products and the total costs of the joint products. Similarly, the inclusion of trade reporting data in a product such as NASDAQ Basic may assist in attracting customers to the product, thereby assisting in covering the additional costs associated with operating and regulating a TRF.

Competition among trading platforms can be expected to constrain the aggregate return each platform earns from the sale of its joint products, but different platforms may choose from a range of possible, and equally reasonable, pricing strategies as the means of recovering total costs. NASDAQ pays rebates to attract orders, charges relatively low prices for market information and charges relatively high prices for accessing posted liquidity. Other platforms may choose a strategy of paying lower liquidity rebates to attract orders, setting relatively low prices for accessing posted liquidity, and setting relatively high prices for market information. Still others may provide most data free of charge and rely exclusively on transaction fees to recover their costs. Finally, some platforms may incentivize use by providing opportunities for equity ownership, which may allow them to charge lower direct fees for executions and data.

In this environment, there is no economic basis for regulating maximum prices for one of the joint products in an industry in which suppliers face competitive constraints with regard to the joint offering. Such regulation is unnecessary because an "excessive" price for one of the joint products will ultimately have to be reflected in lower prices for other products sold by the firm, or otherwise the firm will experience a loss in the volume of its sales that will be adverse to its overall profitability. In other words, an increase in the price of data will ultimately have to be accompanied by a decrease in the cost of executions, or the volume of both data and executions will fall.

The level of competition and contestability in the market is evident in the numerous alternative venues that compete for order flow, including thirteen SRO markets, as well as internalizing BDs and various forms of alternative trading systems ("ATSs"), including dark pools and electronic communication networks ("ECNs"). Each SRO market competes to produce transaction reports via trade executions, and two FINRA-regulated TRFs compete to attract internalized transaction reports. It is common for BDs to further and exploit this competition by sending their order flow and transaction reports to multiple markets, rather than providing them all to a single market. Competitive markets for order flow, executions, and transaction reports provide pricing discipline for the inputs of proprietary data products.

The large number of SROs, TRFs, BDs, and ATSs that currently produce proprietary data or are currently capable of producing it provides further pricing discipline for proprietary data products. Each SRO, TRF, ATS, and BD is currently permitted to produce proprietary data products, and many currently do or have announced

plans to do so, including NASDAQ, NYSE, NYSE MKT, NYSE Arca, BATS, and Direct Edge.

Any ATS or BD can combine with any other ATS, BD, or multiple ATSs or BDs to produce joint proprietary data products. Additionally, order routers and market data vendors can facilitate single or multiple BDs' production of proprietary data products. The potential sources of proprietary products are virtually limitless. Notably, the potential sources of data include the BDs that submit trade reports to TRFs and that have the ability to consolidate and distribute their data without the involvement of FINRA or an exchange-operated TRF.

The fact that proprietary data from ATSs, BDs, and vendors can by-pass SROs is significant in two respects. First, non-SROs can compete directly with SROs for the production and sale of proprietary data products, as BATS and Arca did before registering as exchanges by publishing proprietary book data on the internet. Second, because a single order or transaction report can appear in a core data product, an SRO proprietary product, and/or a non-SRO proprietary product, the data available in proprietary products is exponentially greater than the actual number of orders and transaction reports that exist in the marketplace. Indeed, in the case of NASDAQ Basic, the data provided through that product appears both in (i) real-time core data products offered by the SIPs for a fee, and (ii) free SIP data products with a 15-minute time delay, and finds a close substitute in similar products of competing venues.

In addition to the competition and price discipline described above, the market for proprietary data products is also highly contestable because market entry is rapid, inexpensive, and profitable. The history of electronic trading is replete with examples of

entrants that swiftly grew into some of the largest electronic trading platforms and proprietary data producers: Archipelago, Bloomberg Tradebook, Island, RediBook, Attain, TracECN, BATS Trading and Direct Edge. A proliferation of dark pools and other ATSs operate profitably with fragmentary shares of consolidated market volume.

Regulation NMS, by deregulating the market for proprietary data, has increased the contestability of that market. While BDs have previously published their proprietary data individually, Regulation NMS encourages market data vendors and BDs to produce proprietary products cooperatively in a manner never before possible. Multiple market data vendors already have the capability to aggregate data and disseminate it on a profitable scale, including Bloomberg and Thomson Reuters. In Europe, Markit aggregates and disseminates data from over 50 brokers and multilateral trading facilities.²⁴

In the case of TRFs, the rapid entry of several exchanges into this space in 2006-2007 following the development and Commission approval of the TRF structure demonstrates the contestability of this aspect of the market.²⁵ Given the demand for trade reporting services that is itself a by-product of the fierce competition for transaction executions – characterized notably by a proliferation of ATSs and BDs offering internalization – any supra-competitive increase in the fees associated with trade reporting or TRF data would shift trade report volumes from one of the existing TRFs to

http://www.markit.com/en/products/data/boat/boat-boat-data.page.

The low cost exit of two TRFs from the market is also evidence of a contestible market, because new entrants are reluctant to enter a market where exit may involve substantial shut-down costs.

the other²⁶ and create incentives for other TRF operators to enter the space.

Alternatively, because BDs reporting to TRFs are themselves free to consolidate the market data that they report, the market for over-the-counter data itself, separate and apart from the markets for execution and trade reporting services – is fully contestible.

Moreover, consolidated data provides two additional measures of pricing discipline for proprietary data products that are a subset of the consolidated data stream. First, the consolidated data is widely available in real-time at \$1 per month for non-professional users. Second, consolidated data is also available at no cost with a 15- or 20- minute delay. Because consolidated data contains marketwide information, it effectively places a cap on the fees assessed for proprietary data (such as quotation and last sale data) that is simply a subset of the consolidated data. The mere availability of low-cost or free consolidated data provides a powerful form of pricing discipline for proprietary data products that contain data elements that are a subset of the consolidated data, by highlighting the optional nature of proprietary products.

The competitive nature of the market for non-core "sub-set" products such as NASDAQ Basic is borne out by the performance of the market. In May 2008, the internet portal Yahoo! began offering its website viewers real-time last sale data (as well as best quote data) provided by BATS. In response, in June 2008, NASDAQ launched NLS, which was initially subject to an "enterprise cap" of \$100,000 for customers receiving only one of the NLS products, and \$150,000 for customers receiving both

It should be noted that the FINRA/NYSE TRF has, in recent weeks, received reports for over 10% of all over-the-counter volume in NMS stocks. In addition, FINRA has announced plans to update its Alternative Display Facility, which is also able to receive over-the-counter trade reports. See Securities Exchange Act Release No. 70048 (July 26, 2013), 78 FR 46652 (August 1, 2013) (SR-FINRA-2013-031).

products. The majority of NASDAQ's sales were at the capped level. In early 2009, BATS expanded its offering of free data to include depth-of-book data. Also in early 2009, NYSE Arca announced the launch of a competitive last sale product with an enterprise price of \$30,000 per month. In response, NASDAQ combined the enterprise cap for the NLS products and reduced the cap to \$50,000 (i.e., a reduction of \$100,000 per month). Although each of these products offers only a specific subset of data available from the SIPs, NASDAQ believes that the products are viewed as substitutes for each other and for core last-sale data, rather than as products that must be obtained in tandem. For example, while Yahoo! and Google now both disseminate NASDAQ's last sale product, several other major content providers, including MSN and Morningstar, use the BATS last sale product.

In this environment, a super-competitive increase in the fees charged for either transactions or data has the potential to impair revenues from both products. "No one disputes that competition for order flow is 'fierce'." NetCoalition I at 539. The existence of fierce competition for order flow implies a high degree of price sensitivity on the part of BDs with order flow, since they may readily reduce costs by directing orders toward the lowest-cost trading venues. A BD that shifted its order flow from one platform to another in response to order execution price differentials would both reduce the value of that platform's market data and reduce its own need to consume data from the disfavored platform. If a platform increases its market data fees, the change will affect the overall cost of doing business with the platform, and affected BDs will assess whether they can lower their trading costs by directing orders elsewhere and thereby lessening the need for the more expensive data. Similarly, increases in the cost of NASDAQ Basic would

impair the willingness of distributors to take a product for which there are numerous alternatives, impacting NASDAQ Basic data revenues, the value of NASDAQ Basic as a tool for attracting order flow, and ultimately, the volume of orders routed to NASDAQ and reported to the FINRA/NASDAQ TRF and the value of its other data products.

In establishing the price for NASDAQ Basic, NASDAQ considered the competitiveness of the market for quotation and last sale data and all of the implications of that competition. NASDAQ believes that it has considered all relevant factors and has not considered irrelevant factors in order to establish fair, reasonable, and not unreasonably discriminatory fees and an equitable allocation of fees among all users. The existence of numerous alternatives to NASDAQ Basic, including real-time consolidated data, free delayed consolidated data, and proprietary data from other sources ensures that NASDAQ cannot set unreasonable fees, or fees that are unreasonably discriminatory, without losing business to these alternatives. Accordingly, NASDAQ believes that the acceptance of the NASDAQ Basic product in the marketplace demonstrates the consistency of these fees with applicable statutory standards.

C. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

No written comments were either solicited or received.

III. <u>Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action</u>

Because the foregoing proposed rule change does not: (i) significantly affect the protection of investors or the public interest; (ii) impose any significant burden on competition; and (iii) become operative for 30 days from the date on which it was filed, or such shorter time as the Commission may designate, it has become effective pursuant

to Section 19(b)(3)(A)(ii) of the Act²⁷ and subparagraph (f)(6) of Rule 19b-4 thereunder.²⁸ At any time within 60 days of the filing of the proposed rule change, the Commission summarily may temporarily suspend such rule change if it appears to the Commission that such action is: (i) necessary or appropriate in the public interest; (ii) for the protection of investors; or (iii) otherwise in furtherance of the purposes of the Act. If the Commission takes such action, the Commission shall institute proceedings to determine whether the proposed rule should be approved or disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

Electronic comments:

- Use the Commission's Internet comment form (http://www.sec.gov/rules/sro.shtml); or
- Send an e-mail to <u>rule-comments@sec.gov</u>. Please include File Number SR-NASDAQ-2014-005 on the subject line.

Paper comments:

 Send paper comments in triplicate to Elizabeth M. Murphy, Secretary, Securities and Exchange Commission, 100 F Street, NE, Washington, DC 20549-1090.

All submissions should refer to File Number SR-NASDAQ-2014-005. This file number should be included on the subject line if e-mail is used. To help the Commission process

²⁷ 15 U.S.C. 78s(b)(3)(a)(ii).

²⁸ 17 CFR 240.19b-4(f)(6).

and review your comments more efficiently, please use only one method. The Commission will post all comments on the Commission's Internet Web site (http://www.sec.gov/rules/sro.shtml).

Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for website viewing and printing in the Commission's Public Reference Room, 100 F Street, NE, Washington, DC 20549, on official business days between the hours of 10:00 a.m. and 3:00 p.m. Copies of the filing also will be available for inspection and copying at the principal office of the Exchange. All comments received will be posted without change; the Commission does not edit personal identifying information from submissions. You should submit only information that you wish to make available publicly.

All submissions should refer to File Number SR-NASDAQ-2014-005 and should be submitted on or before [insert date 21 days from publication in the Federal Register].

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.²⁹

Kevin M O'Neill Deputy Secretary

²⁹

Statement of Janusz Ordover and Gustavo Bamberger

I. INTRODUCTION.

- 1. I, Janusz Ordover, am a Professor of Economics at New York University and a former Director of the Masters in Economics Program. I served as the Deputy Assistant Attorney General for Economics in the Antitrust Division of the U.S. Department of Justice in 1991-1992. In that post, I was responsible for formulating and implementing the economic aspects of antitrust policy and enforcement of the United States Government, including codrafting of the 1992 Agency Horizontal Merger Guidelines. I have also served as an advisor on competition and regulatory matters to the Department of Justice, the Federal Trade Commission, the governments of Poland, Russia, Hungary and Australia, as well as to the World Bank, the Organization for Economic Cooperation and Development, the Inter-American Development Bank, the Australian Competition and Consumer Commission and the New Zealand Commerce Commission. I have served on numerous American Bar Association and International Bar Association panels. I also am a Senior Consultant to Compass Lexecon, an economics consulting firm that specializes in the application of economic analysis to legal and regulatory issues.
- 2. I have authored and co-authored numerous articles on industrial organization economics, law and economics, antitrust, and intellectual property. In particular, I have authored or co-authored several articles dealing with market power and its abuse. In addition, I have written and testified on the issues of pricing of information as well as on the benefits and costs of regulatory interventions in markets. My curriculum vitae, which contains a complete list of my publications, is attached as Appendix A.
- 3. I, Gustavo Bamberger, am a Senior Vice President of Compass Lexecon. I received a B.A. degree from Southwestern at Memphis, and M.B.A. and Ph.D. degrees from the University of Chicago Graduate School of Business. I have provided expert testimony on a

variety of economic issues to federal courts, the U.S. Senate, the U.S. Federal Energy Regulatory Commission, the U.S. International Trade Commission, the U.S. Department of Transportation, U.S. state regulatory agencies, the Canadian Competition Tribunal, the New Zealand Commerce Commission and the High Court of New Zealand. A copy of my curriculum vitae is attached as Appendix B.

- 4. We have been asked by counsel for the NASDAQ Stock Market ("NASDAQ") to evaluate the extent to which competitive forces constrain NASDAQ's ability to set prices and terms for "proprietary" data products. We have also been asked to comment from an economic perspective on the proposed "Platform Pricing" schedule that offers discounts to non-institutional investors. Our submission builds upon and expands our earlier comments submitted in connection with a Notice of Proposed Order Approving Proposal by NYSE Arca, Inc. To Establish Fees for Certain Market Data and Request for Comment, Release No. 34-57917, June 4, 2008 released by the Securities and Exchange Commission ("the Commission").1
- 5. We conclude that NASDAQ is subject to significant competitive forces from other platforms. This means, in particular, that competition for orders constrains NASDAQ's freedom in setting the prices and other terms of proprietary data products. Competition among trading platforms can be expected to constrain the aggregate return each platform earns from the sale of the array of its products, including the joint products at issue here, which are execution services and proprietary data. In particular, cross-platform competition and the adverse effects of increasing the price of proprietary information on the volume of trading on the platform constrain the pricing of proprietary information. Similarly, overpricing of execution services will reduce the volume of trading on the platform and reduce the production of proprietary information. By definition, information that is proprietary to an exchange cannot be obtained elsewhere, but this does not enable the owner of such information to exercise monopoly power

^{1.} See Statement of Janusz Ordover and Gustavo Bamberger, filed with the Securities and Exchange Commission, Release No. 34-57917, on behalf of NASDAQ Stock Market, August 1, 2008.

over that information vis-à-vis firms that purchase such information. Besides the fact that similar information can be obtained elsewhere, the feasibility of supra-competitive pricing is constrained by traders' ability to shift their trades elsewhere, which lowers the activity on the exchange and, in the long run, reduces the quality of the information generated by the exchange. The presence of these potent economic forces facing NASDAQ strongly suggests that there is no need to regulate the pricing of proprietary data, including pricing schedules like the proposed "Platform Pricing."

- 6. In our view, each platform should be free to determine how best to recover the costs including a return on capital of its joint products (i.e., execution of trades and proprietary information). This includes "bundling" of discounts across an array of products as contemplated in the "Platform Pricing" proposal being submitted by NASDAQ. Each platform will make its pricing and bundling decisions based on its individual circumstances and the business strategies of the platform. Moreover, these decisions can and likely will change over time as the forces of competition reveal whether these strategies are profitable or not. Regulatory forbearance is thus fully warranted in the absence of any showing that the pricing strategies will anti-competitively disadvantage rival platforms and some well-defined customer groups of the investing public.
- 7. The "Platform Pricing" proposal appears designed to benefit non-professional investors, a group which we understand is predominantly comprised of average (as measured by transaction volumes) individual investors. The discount is provided to NASDAQ members that receive the data and, acting as intermediaries, provide it to their non-professional brokerage customers generally as part of a service. By providing discounts to the intermediaries based on both order activity and qualifying data activity related to non-professional investors, the proposal should encourage the increased provision of data to that set of investors and stimulate their activity on the exchange.

- 8. As we discuss in this statement, the products at issue in this regulatory proceeding are produced under the conditions of high fixed costs, which are also joint and common to a range of products, and low (or zero) marginal or incremental costs of serving an additional customer. Economics amply demonstrates that marginal cost pricing in an industry with these cost characteristics is not feasible, and some deviations from marginal cost pricing are unavoidable. In general, economic efficiency in these circumstances requires that different customers pay different prices. Economists call this type of pricing structure "differential pricing" or "price discrimination." Price differentiation in markets with high fixed costs and low incremental costs is common, efficient, and not anticompetitive.
- 9. One might object perhaps that such pricing is "unfair." It is important to note that "fairness" is not a core concept of microeconomics or of industrial organization. In this submission, we discuss possible interpretations of a "fairness" standard and conclude that it most plausibly forbids cross subsidies among customers groups and capricious differential treatment that is unrelated to market fundamentals. We find that the rates proposed by NASDAQ in its "Platform Pricing" plan do not violate fairness standards as summarized above.
- 10. The remainder of our statement is organized as follows. In Section II, we show that competition between trading platforms constrains the price of market data sold by each platform. In Section III, we provide an economic analysis of NASDAQ's "Platform Pricing" proposal. We summarize our conclusions in Section IV.

II. COMPETITION BETWEEN TRADING PLATFORMS CONSTRAINS THE PRICE OF MARKET INFORMATION.

A. Background Information.

11. Since the Securities Act Amendments of 1975, the volume of equity trading in the United States has increased dramatically. Between 1976 and 1986, for example, total trading in stocks listed on the New York Stock Exchange ("NYSE") increased from 6.3 billion shares to

42.5 billion shares annually, an increase of about 575 percent. Annual trading in those shares further increased and reached 126.3 billion shares in 1996 and 1.43 trillion shares in 2009. Thus, between 1976 and 2009, trading in stocks listed on the NYSE increased by a factor of 227 (from 6.3 billion to 1.43 trillion shares per year).²

- 12. Along with the growth of volume, trading in exchange-listed stocks is increasingly occurring over a variety of platforms. In early 2002, for example, approximately 80 percent of trading volume in NYSE-listed stocks took place on the listing exchange (i.e., the NYSE). (For NASDAQ-listed stocks, this percentage was somewhat higher.) By October 2010, only 35.2 percent of trading on NYSE-listed stocks, in the aggregate, took place on the NYSE and NYSE Arca platforms.³ The NYSE accounted for 22.6 percent of trading in NYSE-listed shares, and NYSE Arca for 12.0 percent.⁴ In the same month, NASDAQ's share of trading in NASDAQ-listed securities was 29.5 percent.⁵
- 13. Furthermore, an exchange's share of trading in a given set of stocks overstates the share of information on total liquidity regarding these stocks that is generated by an exchange because trading platforms only hold a portion of the available liquidity on their books. Other liquidity exists on the trading desks of brokerage firms. We understand that such liquidity is readily available to those firms' clients.

^{2.} See "Consolidated tape volume by market (thous. of shares) (1976-2003)" and "Volume in NYSE Listed Issues (millions of shares), 2009," nyxdata.com/factbook.

^{3.} See http://www.nyse.com/pdfs/NYSE_Euronext_Transactions_Data.pdf.

^{4.} For October 2010, BATS Trading reports "consolidated volume" of 94.8 billion shares on "Tape A" (i.e., the NYSE). Of this amount, BATS Trading reports that the NYSE accounted for 21.4 billion shares (22.6 percent) and NYSE Arca accounted for 11.4 billion shares (12.0 percent). See http://www.batstrading.com/market_summary/ (and link to "Download last 30 days" of data). We understand that the NYSE and BATS Trading report trades on a somewhat different basis (e.g., the NYSE-reported consolidated volume for June 2010 for NYSE-listed stocks is about one percent larger than the amount reported by BATS Trading). For this reason, the shares derived from NYSE and BATS Trading data do not align exactly (e.g., the BATS Trading data imply that the aggregate share of the NYSE and NYSE Arca in October 2010 for NYSE-listed stocks was 34.6 percent, while the NYSE reports an aggregate share of 35.2 percent).

^{5.} See http://www.nasdagtrader.com/trader.aspx?id=marketshare.

- 14. Rapid entry into the platform business is possible, which further constrains any incumbent's ability to act in non-competitive manner. For example, BATS Trading began trading on January 27, 2006.⁶ By June 2008, it accounted for 7.5 percent of trading in NYSE-listed stocks and 10.3 percent of trading in NASDAQ-listed stocks.⁷
- 15. This evidence shows that no trading platform has a "monopoly" on generating market data on shares listed on that platform. As we discuss further later in this report, although any firm can be described as the "exclusive" seller of its branded product, it is not appropriate as a matter of economics to characterize every firm that sells such a product as a "monopolist" in any meaningful sense.
- 16. In the case of data jointly generated through trading on NASDAQ, the volume and quality of the information depends on the volume of orders and trades on the exchange. Here, by the "quality" of data we mean its informative value. For example, all else equal, the deeper is the "depth-of-book" information on an exchange, the more valuable it is. Consequently, exchanges compete for liquidity and thus for data quality, which, as we have seen, is linked to the volume of transactions.
- 17. As we discussed in our prior submission and will discuss again later in this statement, the volume of transactions on an exchange in a given stock and in the aggregate is determined in a competitive market for accessing liquidity on various platforms. Each platform's share of trades is not fixed but, rather, results from competition across a broad range of platforms on which the particular stock can be traded. From that perspective, therefore, the volume and quality of data relating to any particular stock is also determined by and as a result of the interplay of economic forces. As long as inter-platform competition is not impeded, NASDAQ neither has monopoly power in trading, even in a stock listed on NASDAQ, nor does it

^{6.} See http://www.batstrading.com/data/daily_volume.php?period=2006Q1. BATS Trading traded 200 shares on January 27, 2006 (and 934,804,026 shares on June 30, 2008).

^{7.} Also see Edgar Ortega, "Yahoo Will Offer Free Real-Time Stock Quotes From Bats Trading," Bloomberg, May 28, 2008 (BATS Trading "handles about 605 million shares a day, representing about 8.9 percent of the shares traded in the U.S.").

have a monopoly over the information pertaining to the depth of book in a stock, because other exchanges also will have such information (albeit determined by the depth-of-book on that exchange). As competition for the execution of trades shifts in response to market signals, so will the quality of information available from the alternative platforms. Hence, competition for listings and trading also affects competitive conditions in the "market" for information.

18. In theory at least, "network" (or "liquidity") effects could potentially lead to a situation where one platform captures a large share of all trades in one or more stocks or some other financial instrument. In such a case, the exchange would have a "monopoly" in trading in the stock as well over the information pertaining to that stock. Two points are worth making in this context. First, the demonstrated ability of platforms to capture a substantial percentage of trades of stocks listed on other exchanges indicates that such effects are generally mitigated in the market for equity trading, or that such effects have been offset by other forces (including the introduction of Regulation NMS), or that there is sufficient inter-platform product differentiation so that, given the large trading volumes, two or more exchanges can compete alongside each other. If anything, the empirical evidence on platform shares we have discussed indicates that there is no powerful trend towards concentration of trading in a given stock on a single exchange: quite the opposite. Second, at least from the competition (or antitrust) perspective, it is rather implausible that a single stock (or trading in a single stock) would constitute a relevant market. Hence, for the effects we have discussed to be a source of competitive concern, such effects would have to be powerful over a broad range of equities. Empirical evidence clearly shows that this is not the case.

B. Trading Platforms Produce "Joint Products."

19. Execution services and market data are an example of "joint products." This is because every execution of a trade automatically produces another potential product, namely information about that trade (such as the price and quantity traded). Similarly, depth-of-book

information is automatically produced when traders post limit orders on a platform. The production of joint products necessarily involves incurring "joint costs," i.e., costs that are not uniquely incurred on behalf of any one of the services provided by the exchange.⁸ The total return that a trading platform earns reflects the revenues it receives from the sale of these joint products and other services, net of the joint cost and direct costs (i.e., costs that can be directly attributed to the relevant products) it incurs.

- 20. Trading platforms make simultaneous pricing decisions regarding liquidity rebates, execution fees, and market data fees. Liquidity rebates attract orders that create available liquidity by paying the order submitter a fee when the order executes; execution fees are incurred when an investor's order interacts with available liquidity resulting in a trade; and market data fees pay for access to information about, for example, currently available liquidity and past trades. All of these decisions are made with the goal of maximizing profits, or fostering other legitimate business objectives, subject to competitive and regulatory constraints.⁹
- 21. In general, there is no economic basis for placing some arbitrary regulatory caps on prices for one of the joint products in market situations where suppliers face competitive constraints across the range of their offerings.¹⁰ The simple reason is that, in general, an "excessive" price for one of the products will, ultimately, have to be reflected in lower prices for

^{8.} It is widely accepted that there is no meaningful way to allocate "common" or "joint" costs across different joint products. For this reason, "cost-based" regulation of pricing of market data requires inherently arbitrary cost allocations. Furthermore, it is widely recognized that cost-based regulation can create significant inefficiencies and distortions. At least in part for this reason, such regulation has been widely abandoned or replaced with other forms of regulation in a variety of industries (e.g., telecommunications). For example, common costs are recovered from various services based on customers' willingness to pay. For a succinct and elegant treatment see, e.g., J-J. Laffont and J. Tirole, <u>Competition in Telecommunications</u>, MIT Press, 2000, especially, chapters 1 and 2.

^{9.} For example, regulation requires that some information, such as a platform's best bid and offer, be provided at non-market determined rates.

^{10.} For a discussion on the conditions under which regulation is appropriate in network industries, see R. D. Willig, "Economic Principles to Guide Post-Privatization Governance," in F. Besañes et al. (eds), Can Privatization Deliver?, Inter-American Bank, 1999.

other products sold by the firm or the firm will otherwise experience a loss in the volume of its sales that will be adverse to the overall profitability of the enterprise.

- 22. Exchanges compete with each other on a variety of dimensions. For example, U.S. exchanges compete with each other (and foreign exchanges) initially for new listings and subsequently for listing switches. With respect to a given stock, unless a stock is listed on an exchange, other platforms have nothing to produce, no market data and no executions. Once a stock has been listed on a particular exchange, rival exchanges and other trading platforms such as electronic communications networks compete to execute trades of shares in that stock. Thus, a listing exchange bestows a positive externality on its potential rivals.
- 23. Different platforms may choose different pricing strategies and ways of recovering total costs and earning a return on their investments. Some platforms may choose to pay rebates to attract orders, charge relatively low prices for market information (or provide market information "at no cost") and charge relatively high prices for accessing posted liquidity. Other platforms may choose a strategy of not paying liquidity rebates to attract orders, setting relatively high prices for market information and relatively low prices for accessing posted liquidity. Others may choose to foster trading on a platform by establishing ownership interests among customers that provide liquidity and consume market data. These strategies can vary over time in response to changing market, life-cycle, and regulatory factors. BATS Trading, for example, has chosen an initial strategy of setting low (or zero) prices for market data, mid-range prices for executions, and relatively high liquidity rebates.¹¹
- 24. The economic evidence shows that exchanges and other trading platforms compete with each other on pricing. To illustrate, in 2007, NYSE Euronext changed its prices to compete more effectively with rival trading platforms:

^{11.} Pricing of services on an exchange may vary over the life of the exchange in response to its changing market position. For example, at the time of entry, pricing on an exchange may be motivated by the need to attract liquidity. At later stages, as the information flows from an exchange become richer and more relevant to consumers, the exchange may introduce fees for data, which help to recoup in part the initial up-front investments in the platform.

NYSE Euronext introduced new pricing on [September 12, 2007], including higher rebates for stock trades on its exchanges, to better compete with aggressive pricing set by electronic rivals such as BATS Trading.

Under the new pricing system effective Oct. 1, customers trading on the Big Board's allelectronic NYSE Arca platform will get a rebate of 25 cents for every 100 shares of NYSE-listed stocks traded, 5 cents more than the current rebate.

. . .

The exchange also lowered the charge for customers taking liquidity in Nasdaq-listed stocks out of its market by 5 cents, from 30 cents to 25 cents. Liquidity providers in Nasdaq-listed stocks will continue to get a rebate of 20 cents.

. .

Upstart electronic platform BATS Trading recently introduced a pricing structure providing a rebate of 34 cents per 100 shares for customers providing liquidity in NYSE-listed stocks, and a charge of 24 cents per 100 shares for customers taking liquidity in NYSE-listed stocks away from BATS.

"We're pleased at this reaction to BATS's consistently aggressive pricing," said Randy Williams, a spokesman [for BATS]. 12

25. Some trading platforms pay substantial sums in the form of liquidity rebates to induce customers to "post orders" on their platform.¹³ For example, in 2009, NASDAQ paid \$1.394 billion in liquidity rebates.¹⁴ These posted orders allow NASDAQ to attract additional "order flow" that interacts with the posted orders by taking available liquidity and results in trades executing on its exchange. Posted orders, the liquidity-taking order flow, and the executed trades produce information that is valuable to investors.¹⁵ Other platforms do not offer

^{12.} Anupreeta Das, "NYSE Euronext changes equities transaction pricing," Reuters, September 12, 2007.

^{13.} In 2008, the National Stock Exchange ("NSX") introduced a new pricing structure that included "market data rebates embedded in liquidity rebates" (http://www.nsx.com/content/news/story/91#January312008). That is, NSX uses revenue it receives from selling market data to increase the rebates it pays for liquidity.

^{14.} Form 10-K for NASDAQ Stock Market Inc., February 18, 2010, at 54.

^{15.} Some commentors suggest that fees for proprietary data must be set "at cost." As we explain in this submission, there is no need to impose a cost-based pricing standard for such data and there is no unique cost basis that could be used for such a purpose. As we have discussed, the latter conclusion follows from the fact that the information at issue is a joint product and since the incremental cost of providing such information to an additional customer is small (or zero), marginal cost pricing is not feasible. Additionally, those commenters ignore that NASDAQ paid over a billion dollars in liquidity rebates in 2009 to

rebates to liquidity providers but instead offer lower fees or even free executions to liquidity-taking order flow. We understand that some exchanges, including the National Stock Exchange and the American Stock Exchange, offer equity ownership as an incentive/reward for active trading on their platforms.

- 26. Platforms also compete on data fees. For example, in June 2008, NASDAQ launched two proprietary "Last Sale" products. In each case, the terms included subscription rates and an "enterprise cap" rate designed for Web portals. The enterprise cap rates for the two products were \$100,000 per month and \$50,000 per month for the two products (i.e., a cap of \$150,000 per month for customers who purchased both products). The majority of NASDAQ's sales were at the cap level. We understand that in early 2009 BATS offered an alternative product (BATS PITCH data) as a "free" alternative to the NASDAQ Last Sale products. Also in early 2009, NYSE Arca announced the launch of a competitive product with an enterprise price of \$30,000 per month. In response, in April 2009, NASDAQ combined the two Last Sale products into one and reduced the enterprise cap to \$50,000 per month (i.e., a reduction of \$100,000 per month).
- 27. The fact that different exchanges adopt dissimilar pricing strategies suggests that customers have different preferences over the services provided by the exchanges as well as different willingness (or ability) to pay for these services. Thus, pricing heterogeneity partly reflects customer heterogeneity and adds to customer value as well as profitability.
- 28. Information on trading volumes further confirms that platforms compete actively for trading in listed stocks. For example, as we have noted, the NYSE accounted for about 80 percent of trading in NYSE-listed stocks in 2006; by October 2010, NYSE's share of trading in those stocks has fallen to as low as 22.6 percent, and the NYSE Group's share i.e., the NYSE

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induce trading on its platform and thereby generate the information that such commenters apparently want to obtain at a price that reflects only the cost of creating the proprietary data products (i.e., ignoring the costs of rebates and other joint costs).

and NYSE Arca – has fallen to 35.2 percent. Such large shifts in trading volumes across platforms indicate that traders can, and do, quickly move their orders from one exchange to another in response to market signals, which is clear evidence that platforms compete with each other. This intense competition among trading platforms can be expected to constrain the aggregate return each platform earns from its sale of all of its products.

29. Further increases in the price of proprietary data by a platform can be expected to reduce the volume of trading on that platform, which reduces the profitability of such a price increase and thus constrains the pricing of proprietary information. Conversely, a platform might reduce prices for proprietary information in order to maintain or increase the volume of trading on that platform. For example, we understand that in late 2009, a member notified NASDAQ that in the absence of a fee reduction for "non-displayed use" of depth data, the member would move order flow from NASDAQ to a competing platform. After meeting with the member and analyzing the potential loss of trading volume, NASDAQ sought and obtained SEC approval for an Enterprise License for non-displayed use of certain depth data. 16 NASDAQ's decision linked data revenue to transactions revenue, reflecting platform-based pricing and the nature of joint products.

C. The Role of Market Information in Trading Platform Competition.

30. Prior Commission rules mandate that certain types of market information must be made available to all customers. For example, in 1978, the Commission implemented the "Display Rule" which required information vendors and broker-dealers "to display a consolidated array of information for each stock including the single best quotation available in the reporting markets or a montage of all markets' best quotations, and the last sale data including price,

^{16.} See Securities Exchange Act Release No. 61700 (March 12, 2010); 75 F.R. 13172 (March 18, 2010) (approving SR-NASDAQ-2010-034).

place and volume."¹⁷ Exchanges and other trading platforms are required to provide their trade (or "core") information to a "securities information processor" ("SIP") which consolidates data from all platforms to produce the mandated information.¹⁸

- 31. In addition to the information that trading platforms are required to provide to SIPs, exchanges and other platforms can, but are not required to, individually make available additional market data sometimes referred to as non-core, or "proprietary", information. As we have discussed, the posting of trades on a platform, the execution of those trades, and market information about order flow to the platform and trades on the platform, are joint products.
- 32. There is no question that core data are valuable, which is reflected in the Commission's requirement that this base information be provided at reasonable fees to all parties. There is, of course, value in additional information flowing from the exchange. But there is no evidence that this additional information is of the same fundamental value to the financial markets as the information that exchanges are required to provide. Whether or not a customer purchases the incremental information depends on the cost/benefit analysis of the individual customer. Moreover, the decision of an individual customer not to purchase this incremental information is not likely to create a material negative externality on the trading public and thus a decision to buy or not is best left to individual customers while ensuring that competition among exchanges creates effective constraints on the pricing of proprietary data.
- 33. Market information is useful in a number of ways, including as an input into trading activities, for valuing securities and portfolios, and for evaluating the performance of a broker or trader.¹⁹ Depth-of-book market information can help investors make better trading

^{17.} Sharon Brown-Hruska, "Competing Models for Market Data Dissemination: A Comparison of Stock and Futures Markets," at 7 (describing Rule 11Ac1-2).

^{18.} Trade information is consolidated into three data streams – referred to as Tape A (for NYSE-listed shares); Tape B (for shares listed on the AMEX and regional exchanges); and Tape C (for NASDAQ-listed shares). One SIP compiles Tape A and Tape B information; a different SIP compiles Tape C information.

^{19.} Market information can be useful to firms that act as intermediaries between trading

decisions. The decision to post an order that would be disseminated by a depth-of-book feed reflects a trade-off between the cost of offering a "free option" to the market and the benefit of attracting a taking order and thereby creating an execution. The costs and benefits of posting an order will depend on the attributes of the platform where the order can be posted, including the platform fees, data quality and price and distribution of its data products. Without the prospect of a taking order seeing and reacting to a posted order on a platform with a depth-of-book feed, there would be little incentive to post a displayed order. Independent of trading, depth-of-book data also may be useful as a barometer of market sentiment. For example, a "deep" book with many orders at numerous prices near the current price may be considered to be a sign of investor confidence; conversely, a "thin" book with few orders may be considered a sign of investor uncertainty. Whether depth-of-book data are used for trading or not, a platform must attract orders, both posting and taking, to generate depth-of-book information.

34. It is important to keep in mind that a trader can participate in trading even without proprietary information from a particular platform regarding a particular stock or array of stocks. That is, while it is conceivable that proprietary information generated by NASDAQ could be potentially quite valuable to certain traders who wish to trade on NASDAQ, the key point is that a trader is not compelled to trade on NASDAQ in NASDAQ-listed stocks. Such a trader, while potentially benefiting from information generated by traders who trade on NASDAQ, contributes nothing to the recovery of joint costs incurred by NASDAQ.

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platforms and the trading public but do not trade themselves. For example, web sites like Google and Yahoo! benefit in a variety of ways from attracting more visitors because such visitors are likely to "stick" to the website and generate other business and thus incremental revenues. Such web sites would not have an incentive to buy non-core data products if they were of no value to ultimate consumers. These web sites are thus engaged in joint production and have devised sophisticated pricing mechanisms to monetize their investments in the production of content.

^{20.} See, for example, Notice of Proposed Order Approving Proposal by NYSE Arca, Inc. To Establish Fees for Certain Market Data and Request for Comment, Release No. 34-57917, June 4, 2008, released by the Securities and Exchange Commission, Appendix A, at 51-53.

- 35. Ubiquitous access to core data (e.g., National Best Bid and Offer, or NBBO, information) is perceived by the regulatory authorities as essential to the efficient functioning of the equity markets.²¹ This conclusion does not, however, apply to proprietary products which are valuable to some traders but are not required to ensure baseline efficiency of the trading system. This being the case, and given that all costs of an exchange have to be recovered on a forward-looking basis, it makes economic sense that the beneficiaries of such proprietary information help to defray some portion of the joint and common costs incurred by the exchange.
- 36. Although proprietary data are jointly produced with trading activity on the exchange, such raw data needs to be further processed and stored in order to be usable to customers. Exchanges would have little or no economic incentive to expend resources on developing, processing, and maintaining proprietary data unless it were valuable to at least some customers and could generate income for the exchange directly or indirectly. For example, an exchange that offered for sale additional information beyond what is mandated by regulatory fiat must incur the costs of collecting, preparing and marketing that data, but would gain no commensurate revenues unless at least some customers considered it valuable and were willing to pay for it either directly or through fees on trades.²²
- 37. Thus, even if certain information is generated every time customers post buy/sell orders or execute trades, that information has to be maintained and continuously updated on databases, processed using software packages, and disseminated out to the public, all at substantial cost. This alone suggests that such proprietary data should not be made available

^{21.} We understand that NASDAQ receives a share of the revenue generated from the sale of core data at regulated rates.

^{22.} As we have discussed, different trading platforms may choose different pricing strategies. For example, a platform owner may choose to distribute non-core market information "at no cost" to increase demand for trade execution services on that platform. All else equal, that owner will thus be able to charge more for trade execution services than a platform owner that sells market information.

for free. Even more importantly, proprietary data are generated by the exchange using an expensive software and hardware infrastructure. These costs, together with the costs of executing trades, have to be recovered. As we shall explain in more detail later, sale of proprietary data should be called upon to contribute to the recovery of all the costs incurred by the exchange on behalf of all its products.²³

- 38. Even if a trading platform had some unique information that is potentially valuable to (some) consumers, the total price of trading on that platform which includes the price of market data available from the platform that the trader elects to purchase is constrained by the total price of trading on rival platforms. Therefore, it is incorrect as a matter of economics to focus on whether any given information can only be obtained from a particular platform in order to gauge that platform's "market power." Proper economic assessment focuses on inter-platform competition which is driven by a variety of factors, including the availability and quality of platform-generated data and the extent to which that competition constrains pricing.
- 39. Because customers can choose between competing trading platforms, the competitive constraints faced by sellers of market data differ from the constraints faced by the sellers of regulated "monopoly" inputs. For example, consider the case of a Regional Bell Operating Company ("RBOC") that sold access to its "local loop" for residential customers (i.e., the connection to a customer's home). Beginning in the 1980s, residential customers could choose among long-distance operators, but typically had no choice of providers for local-loop service because each home was reached by only one "wire." Thus, a firm that wanted to offer

^{23.} This point was recognized over a century ago by the British economist Alfred Marshall who noted that the total cost of raising and maintaining a sheep should be recovered from wool and mutton and not from either one alone, even though it is unavoidable that a sheep will produce both, unless there is no demand for mutton, for example. See, Alfred Marshall, Principles of Economics, Cambridge University Press, 1890. There is no danger in the instant case that there will be no demand for either execution or proprietary data on NASDAQ. The whole point is that there is demand for such data, but those who have such demand have balked (apparently) at paying for it.

long-distance service to a consumer had to buy "access" to that local-loop service from the monopoly provider in that area (i.e., the only way into a customer's home was through the wire owned by the local phone company).²⁴

- 40. In contrast to the case of RBOCs selling local-loop access, individuals who want market data can obtain it from a variety of platforms, some of it even at no cost. Even though market information from one platform may not be a perfect substitute for market information from other platform(s), the existence of alternative sources of information can be expected to constrain the prices platforms charge for market data, especially when reinforced by interplatform competition.²⁵
- 41. For competitive concerns to conceivably arise in a setting like this, the quality (breadth and depth) of information from other platforms would have to be so inferior (and the incremental benefit from proprietary information so overwhelming), that the competitive viability of the alternative platforms would be undermined if traders had to pay market prices for the "dominant" platform's proprietary information. In such a case, these other platforms would not be in a position to offer attractive opportunities for traders and would not exercise a meaningful constraint on the dominant platform. This was precisely the market situation facing carriers that wished to connect to an RBOC's network. In essence, these carriers had to either pay the monopoly price or invest in costly and inefficient by-pass technologies. Regulatory constraint on pricing of access at the time may have been the most effective solution to the RBOCs' monopoly power. However, this concern is not present here because, as we have seen, other exchanges have been able to enter, flourish, and divert business from NASDAQ.

^{24.} More recently, cable firms started providing a competitive alternative to RBOC local-loop access in some areas.

^{25.} Competition among platforms is similar to "source competition" that keeps railroad rates down – if an electric utility can get coal from two sources, each of which is served by a "monopoly" railroad then both apparent railroad monopolies are undermined. Similarly, if a customer can purchase power from two different generators, each served by a single railroad, both apparent railroad monopolies are undermined.

IV. ECONOMIC ANALYSIS OF NASDAQ'S "PLATFORM PRICING" PROPOSAL.

A. Summary of NASDAQ's "Platform Pricing."

- 42. We understand that the "Platform Pricing" program introduces tiered pricing that reflects customers' *joint* activity on the exchange through trading volumes and purchases of proprietary data. A customer who is an active trader *and* an active consumer of data receives an aggregated discount relative to the fees paid by other customers. NASDAQ already offers volume discounts on trades and proprietary data spend. Hence, the only novel element of this proposal is the discounting based on the customer's aggregate activity. As such, in general, it should not trigger any regulatory concerns. However, below we comment on the possible situation in which such concerns could arise and find that these are not present in the instant case.
- 43. NASDAQ is introducing a discount of its proprietary depth-of-book products (TotalView, OpenView and Level2) sold to "non-professional" investors. "Non-professional" investors include traditional retail brokers such as AG Edwards, Raymond James and Merrill Lynch and online brokers such as Scottrade, Schwab, Fidelity, TD Ameritrade and E*Trade. Such investors can purchase depth-of-book information that will be used by their clients (i.e., retail investors) to make trading and other decisions. That is, customers who could qualify for "Platform Pricing" discounts purchase information on behalf of retail investors and will attempt to recover the costs of these valuable purchases from the ultimate consumer whether directly or indirectly (e.g., through increased trading). The likely effect of the volume discounts in the "Platform Pricing" proposal will be to "pass through" lower fees to the ultimate non-professional investors on whose behalf NASDAQ's customers purchase proprietary data.²⁶

^{26.} We understand that non-professional proprietary spending includes expenditures associated with the distribution of the following products: TotalView, OpenView and Level2. This calculation includes the monthly usage, distributor fees and enterprise license fees for the firm. Members must meet both the volume requirement and the proprietary data

- 44. The "Platform Pricing" discounts are not available to "Professional" investors, which include trading firms that can connect directly to the NASDAQ trading platform (e.g., high frequency traders). Even prior to the introduction of "Platform Pricing," NASDAQ charged different fees for its depth-of-book products to "professional" and "non-professional" investors. In particular, "professionals" pay substantially higher fees than "non-professionals." For example, we understand that NASDAQ currently charges \$15 per terminal for its TotalView product to non-professionals, while professional investors pay roughly five times the non-professional rate. Such pricing reflects the value of the service in a manner that is consistent with pricing rules advocated by economists in the presence of large joint and common costs and low incremental costs, as we discuss next.
 - B. The Economics of Pricing Products in the Presence of Scale Economies Stemming from Large Joint and Common Costs and Low Marginal Costs.
- 45. The products at issue in this regulatory proceeding are produced under the conditions of high fixed costs, which are also joint and common to a range of products, and low (or zero) marginal or incremental costs of serving an additional customer. In addition, other incremental costs (such as developing information on the depth of book of an additional security) are also low when compared to the volume of costs associated with operating an exchange, including the underlying information technology. Indeed, state-of-the art information technology is at the heart of a competitive and efficiently operated financial market (such as an exchange).
- 46. This cost structure characterizes content production and distribution industries. For example, in the software industry, developing new software typically requires a large initial investment (and continuing large investments to "upgrade" the software), but once the software is developed, the incremental cost of providing that software to an additional user is typically

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requirement to be eligible for the discount.

small, or even zero (e.g., if the software can be downloaded over the internet after being purchased).²⁷ The same is true of newspapers, motion pictures, books, and so forth.

- 47. In the case of NASDAQ, the production process at the heart of this regulatory matter is even more complicated. In particular, besides being characterized by low incremental costs and high fixed costs, the products produced by NASDAQ (e.g., trade execution services and market data) are produced "jointly." There is no question that it is costly to build and maintain data bases that are needed to produce proprietary data, but providing that information to an additional customer involves little or no additional costs. Similarly, the incremental cost of trading an additional share of stock on an existing platform is likely to be low once the platform has been developed. The relevant products are produced jointly in the sense that the activities of trading and placing orders are *the* source of information that can be (and is) distributed to the interested parties and are subject to significant scale economies.²⁸
- 48. There is a substantial economic literature that addresses the pricing principles for products and services in industries with this type of cost structure: i.e., scale economies and joint and common costs.²⁹ Economic analysis shows that charging prices equal to marginal cost is the most efficient pricing rule. However, given the cost structures noted above, marginal cost pricing is not economically feasible. That is, marginal cost pricing is not feasible when there are increasing returns to scale because if all sales were priced at marginal cost, the vendor would be unable to defray the forward-looking costs of providing the service and would (ultimately) go

^{27.} See William J. Baumol and Daniel G. Swanson, "The New Economy and Ubiquitous *Competitive* Price Discrimination: Identifying Defensible Criteria of Market Power," *Antitrust Law Journal*, Vol. 70, No. 3 (2003).

^{28.} This is not the case with Marshall's sheep farming. Sheep are likely produced with constant or increasing marginal cost and the pricing complication is confined to the most efficient recovery of the marginal cost of a sheep.

^{29.} See, e.g., R. R. Braeutigam, "Optimal Policies for Natural Monopolies," in R. Schmalensee and R.D. Willig (eds.), *Handbook of Industrial Organization*, vol. I, North Holland Publishers, 1989, for a review of pricing rules in the presence of scale and scope economies.

bankrupt and would have to exit the industry. Stated simply, pricing services at marginal cost in an industry with a cost structure like that of NASDAQ is a prescription for bankruptcy.³⁰

- 49. For this reason, the services provided by a trading platform cannot be priced at marginal cost. Moreover, as we have discussed, execution services and market data are joint products. This does not mean that if one product is regarded as simply a by-product of another activity, it should be priced at a zero. Far from it: insofar as there is demand for that product at a positive price, the price for that product should be positive. Thus, even if information could be produced at zero marginal cost, economic principles mandate that it nevertheless be priced to the willing buyers at a price higher than the associated marginal cost.³¹ That is, it is economically appropriate for such information to carry a positive price.
- 50. It is economically appropriate for information to carry a positive price in this context because if the platform incurs joint and common costs, "giving away" one product means that the other product(s) must cover all the joint and common costs.³² This is potentially inefficient because it requires that the price of these services be raised above their respective marginal costs by more than would be necessary if the "free" product or service made some contribution to the recovery of the joint and common costs. Of course, as we have discussed, different platforms may choose different cost recovery strategies and may price one joint product at marginal cost (e.g., a platform may provide market data at "no cost") but will have to price another joint product (e.g., execution services) significantly above the appropriate marginal cost in order to remain viable.

^{30.} The marginal cost that we are focusing on is the additional cost incurred by the exchange in providing the information to an additional customer.

^{31.} See, e.g., W.J. Baumol and J.A. Ordover, "On the Optimality of Public Goods Pricing with Exclusion Devices," *Kyklos*, Fasc. 1, 5-21 (1977).

^{32.} It is uncontroverted that in the absence of a platform for trading, there would be no information regarding the depth-of-book or information about prices at which trades occur. Thus, a trading platform is a "cost center" for both trade execution services and market data.

- C. "Price Differentiation" in Markets with High Fixed Costs and Low Incremental Costs is Common, Efficient, and not Anticompetitive.
- 51. Given that marginal cost pricing is generally not feasible in high fixed cost industries, some deviations from marginal cost pricing are unavoidable. One alternative might be to charge all customers a price equal to average total cost (including a return to capital). It is, however, well known that uniform average cost pricing – that is, charging the same price equal to average cost to all customers – is not socially efficient. In general, economic efficiency in these circumstances requires that customers whose demand is more responsive to price changes pay prices closer to marginal cost as opposed to customers who are less responsive to price changes. By offering a lower price to customers whose demand is more responsive to price, the seller stimulates demand, increases overall revenue, and in fact can offer a discount off the starting price (set at an average cost) even to the less responsive customers. Economists call this type of pricing structure "differential pricing" or "price discrimination." Incidentally, this type of pricing reflects the underlying values that different consumers place on the product. To illustrate, a buyer whose demand is very responsive to price changes likely does not value the product very much above the available alternatives. Hence, this type of differentiated pricing is really a "value-driven" pricing. There is nothing problematic with such pricing once it is realized that neither marginal cost pricing nor uniform pricing are desirable from efficiency principles; and there is a great deal to recommend it.
- 52. Another form of differential pricing entails quantity (volume) discounts. In this pricing scenario, the incremental price (that is, the price for incremental units) falls with volume. This makes business and efficiency sense as long as the incremental price exceeds the incremental cost of the additional sales. In this case, the total volume of sales expands, which

is socially efficient, and consumers and the firm benefit.³³ In fact, volume discounts are ubiquitous in industries characterized by high fixed costs and low marginal costs.

- 53. Differential pricing (price discrimination) can benefit all groups of customers, provided it is implemented within some limits.³⁴ In particular, when competition constrains the overall profits earned by a supplier, such as is the case with trading platforms, differential pricing will, on balance, tend to benefit all customers as compared to, for example, uniform pricing. As we have discussed, competition in the provision of trading platform services is fierce. Hence, in the industry discussed here, differential pricing involving volume discounts should be encouraged rather than discouraged.
- 54. Differential pricing allows a provider to recover more of its fixed costs from some customers than from others and more on some units of sale than on others. For example, as we have discussed, professional investors' fees for market data generally are many times larger than fees paid by non-professional investors for the same product. That is, with this type of pricing structure both types of investors contribute to fixed costs but, all else equal, professional investors contribute more than non-professional investors on each unit purchased.
- 55. As we have discussed, NASDAQ's "Platform Pricing" differentiation strategy is based on two distinct criteria: (1) trading volume and (2) purchases of market information. The current proposal envisages that the marginal price (which is the increment that the customer has to pay for additional data and access to liquidity) falls with the volume of the activity and with the total volume of the trader's dealings with NASDAQ. That is, the proposed schedule exhibits effective volume discounts and also certain "bundling" of discounts. As we have discussed, volume discounts are generally procompetitive and efficiency enhancing, especially in situations like here where the marginal cost of the activity (e.g., providing market information

^{33.} It is also possible to combine price differentiation across customer groups with volume discounts. That is, it is possible to have different discount schedules for different customer categories.

^{34.} This has been shown by R. D. Willig, "Pareto-Superior Non-linear Price Schedules," *Bell Journal of Economics* (1978).

to an additional consumer) is likely to be low or zero while the fixed costs are substantial. The reason is that with marginal costs low (or even zero), any price above this low marginal cost (say, equal to the average cost), suppresses output and thus lowers economic welfare. Hence, it is desirable to stimulate demand by offering volume discounts.

56. Volume discounts can improve a firm's profits *and* consumers' welfare. The firm's profit increases because additional purchases at any price above marginal cost help the firm recoup high fixed costs. Consumers' welfare increases where the policy causes consumers to purchase incremental units, which reveals that consumers obtain a net benefit from incremental purchases. This is true because the purchase of incremental units is voluntary, as is the case for depth-of-book data.

D. "Bundling" is Common and Generally Procompetitive.

- 57. The proposed NASDAQ price schedule provides for discounts that depend not only on volume but also on the combined spend on providing liquidity as well as the use of data. This type of pricing structure is sometimes referred to as "bundled" discounts.
- 58. It is not unusual for firms to offer discounts that are linked to total spend across a number of products. These types of pricing plans often reflect the fact that customers are differentiated on more than one dimension in terms of their willingness to spend on any given product. Here such differences might be differences in the willingness to pay for data and for accessing liquidity. In such a case, combining different products into one package makes it easier to design a plan that will appeal to a broader group of potential customers and stimulate overall sales than would a plan that offered discounts based only on the volume of one kind of activity or another. For example, some customers purchase substantial amounts of data but are not active in the market (e.g., market data vendors, independent software vendors, service bureaus, internet portals). Other customers may be active in the market but purchase little or no proprietary data (e.g., a small firm whose primary focus is trading at high frequencies). By

conditioning the discount on both activities, the "Platform Pricing" plan can achieve improved participation from both categories of users as compared to disaggregated plans.

59. Competitive concerns from a practice of bundling discounts across a range of products may potentially arise when such bundling-cum-discounting is used to foreclose entry (expansion) of rival firms which may not be able to offer an array of products as broad as that offered by the incumbent. In the instant case it is not likely that the combined offer will induce rival exchanges to exit (or become less competitively potent due to a reduction in volume). It is also not likely that the combined offer will have the effect of creating significant barriers to entry or expansion for new exchanges.

E. Price Differentiation is Consistent with "Fairness."

- 60. "Fairness" is a concept that is often referenced in regulatory settings; however, it does not have a clear meaning in economics. Various definitions of what "fair" means have been provided in the economics literature but they are, in the end, arbitrary. The underlying idea is to propose a definition of "fairness" and then test its implications for public policy. In the current context, because we are dealing with pricing of services to different customers, the concept of fairness could be related to the permissible price differences for the same products charged to different customers (or customer groups).
- 61. From this perspective, one highly restrictive interpretation of the concept of fairness would be a requirement that all customers pay the same price for the same service, unless there are differences in the costs of serving them (i.e., fairness would be equated to the absence of price discrimination). In this interpretation of the fairness concept, the only permissible source of different treatment is the difference in the marginal (or incremental) cost of providing the product (service) to a customer. This view is consistent with the purely theoretical benchmark of perfect competition where all buyers pay the "marginal cost" of the good.

- 62. However, as we have discussed, marginal cost pricing is not feasible in a variety of realistic market settings and thus this pricing rule is not appropriate in situations like those considered in this submission. In the alternative, if all consumers have to pay the same price, non-discriminatory might mean pricing all services at an average cost.³⁵ There are two problems with this prescription. First, when there are joint and common costs, all calculations of average cost are arbitrary because the allocation of joint costs to different products is arbitrary. Second, such pricing is inefficient in the sense that it represses output and economic welfare relative to what could be realized with more complex pricing rules. From this brief discussion it follows that some differential treatment of different customers or customer classes should be allowed in order to promote overall economic efficiency which conduces to overall economic well-being and also serves to improve the profitability of firms.
- 63. So the question arises as to how far such differentiation should be allowed to go without violating some principle of fairness. Professor Gerald Faulhaber proposed that fair prices are those that are free of "cross-subsidy" of one customer group by another. Cross-subsidy can be defined as a situation in which a customer (or customer group) pays more for what it purchases from a firm than what it would pay if it were not part of a broader customer group buying from that firm. In theory, the simplest benchmark for the absence of cross-subsidy is whether the price the buyer pays is below the marginal cost. If one customer pays less than the marginal cost of being served, another customer has to make up the difference by paying more than would be required if every customer covered (at least) the relevant marginal cost. In the current context, the marginal cost of serving an additional customer be it accessing liquidity (transaction), posting offers, or obtaining information are likely to be low, or perhaps even zero. Consequently, the rates proposed by NASDAQ in the "Platform Pricing" plan do not

^{35.} Since average cost depends on the volume of sales, which in turn depends on prices, the average cost is calculated at the volume at which the market clears, when the price is set at average cost. There is always such an equilibrium price.

^{36.} Gerald Faulhaber, "Cross-Subsidization: Pricing in Public Enterprises," *American Economic Review* (1975).

violate a fairness standard defined as systematically pricing below marginal cost to some customers on some purchases.

- 64. Professor Faulhaber also advanced a somewhat stricter definition of cross-subsidy which has been elaborated by William Baumol and Greg Sidak.³⁷ These authors propose that fairness requires that no group of customers should pay more for the service obtained than the incremental cost of serving them. This standard has been successfully applied for years in railroad regulation (following the passage of the Staggers Act) under the rubric of the "stand-alone cost test." Under such a test, prices to some customer groups could be conceivably quite high but even these high-paying customers obtain some benefits from sharing the facilities (such as the platform and the services it provides) with other customers.³⁸ Consequently, a plausible standard of fair pricing is that all customers of the vendor (such as NASDAQ) share in the benefits from participating on the platform, even if the sharing in the benefits may not be necessarily equal.³⁹
- 65. In sum, fairness is not a core concept of microeconomics or of industrial organization. It can perhaps be best interpreted as forbidding cross subsidies among customers groups. After all is said and done, the metric of what is fair or unfair has to be imported from elsewhere from outside of the model.
- 66. More importantly, perhaps, differential pricing and bundled discounts should not be assessed against some abstract concept of fairness as long as these pricing practices arise

^{37.} William J. Baumol and J. Gregory Sidak, *Toward Competition in Local Telephony*, MIT Press, 1994.

^{38.} In the railroad setting, shippers who are the least responsive to price – those that buy coal, for example – pay the most. Here the large buyers pay the least which is reasonable since they are likely to be relatively price-responsive demanders.

^{39.} Some potential purchasers of depth-of-book data are distributors (e.g., Google). These customers "consume" (i.e., purchase) data without trading. However, such distributors purchase data on behalf of retail investors who can be expected to trade (i.e., a distributor would have no incentive to purchase data unless it were valued by at least some of its customers).

in a market in which there is effective competition and the practices at issue are unlikely to lead to the diminution of competition and exclusion of more or equally efficient rivals. Because there is no plausible worry that the "Platform Pricing" plan will so disadvantage some customers of NASDAQ as to distort the workings of competition in the downstream market, the proposed pricing plan raises no competition concerns.

IV. CONCLUSIONS.

- 67. Significant competitive forces constrain the prices charged for non-core products by NASDAQ and other platforms. At least two types of competitive forces constrain the prices that platforms can charge for non-core market information. First, a trading platform cannot generate market information unless it receives trade orders. For this reason, a platform can be expected to use its market data product as a tool for attracting liquidity and trading to its exchange. Second, even though market information from one platform may not be a perfect substitute for market information from one or more other platforms, the existence of alternative sources of information can be expected to constrain the prices platforms charge for market data.
- 68. There are high fixed costs of supplying the products at issue in this regulatory proceeding. Moreover, these fixed costs are also joint and common to a range of products provided by the exchanges (such as NASDAQ). Finally, the marginal or incremental costs of serving an additional customer are low or close to zero. In industries with these cost characteristics, charging all customers the same price is not economically efficient. Instead, differential pricing which includes volume discounts and "bundling" can lead to improved economic welfare and market performance.
- 69. NASDAQ's "Platform Pricing" is an example of this type of "differential pricing" and "bundling." Differential pricing in markets with high fixed costs and low incremental costs is common, efficient, and not anticompetitive. "Bundling" also is common and generally procompetitive. Finally, differential pricing is consistent with "fairness".

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December 29, 2010

Appendix A

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December 2010

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EDUCATION

1968-1973	Columbia University, New York, New York Graduate Department of Economics and European Institute of the School of International Affairs Doctoral Dissertation: Three Essays on Economic Theory (May 1973). Ph.D 1973.	
1967-1968	McGill University, Montreal, Canada Departments of Economics and Political Science	
1963-1966	Warsaw University, Warsaw, Poland Department of Political Economy. B.A. (equiv.), 1966.	
HONORS		

1973		Columbia University: Highest distinction for the doctoral dissertation
1971-19	972	Columbia University: Honorary President's Fellow
1969-19	971	Columbia University: President's Fellow
1967-19	968	McGill University: Honors Student
1964, 1	965	Warsaw University: Award for Academic Achievement, Department of Political Economy
		Who's Who in the World Who's Who in America

PROFESSIONAL EXPERIENCE

June 1982 - present	Professor of Economics Department of Economics, New York University, New York, New York
Sept. 1996 - Aug. 2001	Director of Masters in Economics Program Department of Economics, New York University, New York, New York

Who's Who in the East

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Summer 1996- 2000	Lecturer International Program on Privatization and Reform Institute for International Development, Harvard University, Cambridge, Massachusetts
Aug. 1991 - Oct. 1992	Deputy Assistant Attorney General for Economics Antitrust Division United States Department of Justice, Washington, D.C.
Sept. 1989 -	Visiting Professor of Economics
July 1990	School of Management, Yale University, New Haven, Connecticut
	Lecturer in Law Yale Law School
Mar. 1984 -	Visiting Professor of Economics
June 1988	Universita Commerciale "Luigi Bocconi", Milan, Italy
June 1982 -	Director of Graduate Studies
Feb. 1985	Department of Economics, New York University
Sept. 1982 -	Adjunct Professor of Law (part-time)
June 1986	Columbia University Law School, New York, New York
Feb. 1982 - June 1982	Acting Director of Graduate Studies Department of Economics, New York University
June 1978 -	Associate Professor of Economics
June 1982	Department of Economics, New York University
Sept. 1979 -	Lecturer in Economics and Antitrust
May 1990	New York University Law School
Sept. 1977 -	Member, Technical Staff
June 1978	Bell Laboratories, Holmdel, New Jersey
	Associate Professor of Economics Columbia University
	Visiting Research Scholar Center for Law and Economics, University of Miami, Miami, Florida
Sept. 1973 -	Assistant Professor of Economics
Aug. 1977	New York University
Summer 1976	Fellow, Legal Institute for Economists, Center for Law and Economics, University of Miami
Summer 1976	Visiting Researcher Bell Laboratories, Holmdel, New Jersey

OTHER PROFESSIONAL ACTIVITIES

2010 – present	Member, ABA Section of Antitrust Law, Economics Task Force
2006 - present	Special Consultant, Compass Lexecon (formerly Compass)/FTI Company, Washington, D.C.
2003 - 2006	Director, Competition Policy Associates, Inc. ("Compass"), Washington, D.C.
1997 – 1999	Consultant, Inter-American Development Bank, Washington, D.C.
1997 – present	Board of Editors, Antitrust Report
1995 – 2001	Consultant, The World Bank, Washington, D.C.
1998 – 2004	Senior Consultant Applied Economic Solutions, Inc., San Francisco, California
1995 - 2000	Senior Affiliate Cornerstone Research, Inc., Palo Alto, California
various	Testimony at Hearings of the Federal Trade Commission
1994 - 1996	Senior Affiliate Law and Economics Consulting Group, Emoryville, California
1994 - 2000	Senior Affiliate Consultants in Industry Economics, LLC, Princeton, New Jersey
1993 - 1994	Director Consultants in Industry Economics, Inc., Princeton, New Jersey
1992 - 1993	Vice-Chair (<i>pro tempore</i>) Economics Committee, American Bar Association, Chicago, Illinois
1990 - 1991 1992 - 1995	Senior Consultant Organization for Economic Cooperation and Development, Paris, France
1991	Member Ad hoc Working Group on Bulgaria's Draft Antitrust Law The Central and East European Law Initiative American Bar Association
1990 - 1991	Advisor Polish Ministry of Finance and Anti-Monopoly Office Warsaw, Poland
1990 - 1991	Member Special Committee on Antitrust Section of Antitrust Law, American Bar Association
1990 - 1991	Director and Senior Advisor Putnam, Hayes & Bartlett, Inc., Washington, D.C.

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1990 - 1996 Member

Predatory Pricing Monograph Task Force

Section of Antitrust Law, American Bar Association

1989 Hearings on Competitive Issues in the Cable TV Industry

Subcommittee on Monopolies and Business Rights of the Senate Judiciary Committee

Washington, D.C.

1989 Member

EEC Merger Control Task Force, American Bar Association

1988 - Associate Member

present American Bar Association

1987 - 1989 Adjunct Member

Antitrust and Trade Regulation Committee, The Association of the Bar of the City of New York

1984 Speaker, "Industrial and Intellectual Property: The Antitrust Interface"

National Institutes, American Bar Association, Philadelphia, Pennsylvania

1983 - 1990 Director

Consultants in Industry Economics, Inc

1982 Member

Organizing Committee

Tenth Annual Telecommunications Policy Research Conference, Annapolis, Maryland

1981 Member

Section 7 Clayton Act Committee, Project on Revising Merger Guidelines

American Bar Association

1980 Organizer

Invited Session on Law and Economics

American Economic Association Meetings, Denver, Colorado

1978 - 1979 Member

Department of Commerce Technical Advisory Board

Scientific and Technical Information Economics and Pricing Subgroup

1978 - present Referee for numerous scholarly journals, publishers, and the National Science Foundation

MEMBERSHIPS IN PROFESSIONAL SOCIETIES

American Economic Association American Bar Association

PUBLICATIONS

A. Journal Articles

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D. Other Publications

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"The Economics of Price Discrimination," with Doug Fontaine and Greg Shaffer, in *The Economics of the Internet, The Vodafone Policy Paper Series*, No. 11, April 11, 2010, 27-51.

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"Proving Predation After Monfort and Matsushita: What the New 'New Learning' has to Offer," with D. Wall, *Antitrust*, vol. 1, no. 3, Summer 1987, 5-11.

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Book review of O. Morgenstern and G.L. Thompson, *Economic Theory of Expanding and Contracting Economies*, reviewed in *Southern Economic Journal*, September 1978.

"Manual of Pricing and Cost Determination for Organizations Engaged in Dissemination of Knowledge," with W.J. Baumol, Y.M. Braunstein, D.M. Fischer, prepared for the Division of Science Information, NSF April 1977, 150 pp.

UNPUBLISHED PAPERS

"Exclusionary Discounts," with Greg Shaffer, August 2006.

"Regulation of Credit Card Interchange Fees and Incentives for Network Investments," with Y. Wang, Competition Policy Associates WP, Washington D.C. September 2005.

"Economics, Antitrust and the Motion Picture Industry," C.V. Starr Center Policy Paper, July 1983.

"On Bargaining, Settling, and Litigating: A Problem in Multiperiod Games With Imperfect Information," with A. Rubinstein, C.V. Starr Working Paper, December 1982.

"Supervision and Social Welfare: An Expository Example," C.V. Starr Center Working Paper, January 1982.

"Should We Take Rights Seriously: Economic Analysis of the Family Education Rights Act," with M. Manove, November 1977.

"An Echo or a Choice: Product Variety Under Monopolistic Competition," with A. Weiss; presented at the Bell Laboratories Conference on Market Structures, February 1977.

GRANTS RECEIVED

Regulation and Policy Analysis Program, National Science Foundation, Collaborative Research on Antitrust Policy, Principal Investigator, July 15, 1985 - December 31, 1986.

Regulation of Economic Activity Program, National Science Foundation, Microeconomic Analysis of Antitrust Policy, Principal Investigator, April 1, 1983 - March 31, 1984.

Economics Division of the National Science Foundation, "Political Economy of Taxation," Principal Investigator, Summer 1982.

Sloan Workshop in Applied Microeconomics (coordinator), with W.J. Baumol (Principal Coordinator), September 1977 - August 1982.

Economics Division of the National Science Foundation, "Collaborative Research on the Theory of Optimal Taxation and Tax Reform," July 1979 to September 1980, with E.S. Phelps.

Division of Science Information of the National Science Foundation for Research on "Scale Economies and Public Goods Properties of Information," W.J. Baumol, Y.M. Braunstein, M.I. Nadiri, Fall 1974 to Fall 1977.

National Science Foundation Institutional Grant to New York University for Research on Taxation and Distribution of Income, Summer 1974.

Appendix B

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EDUCATION

Ph.D., UNIVERSITY OF CHICAGO, 1987, GRADUATE SCHOOL OF BUSINESS M.B.A., UNIVERSITY OF CHICAGO, 1984, GRADUATE SCHOOL OF BUSINESS B.A., SOUTHWESTERN AT MEMPHIS, 1981

EMPLOYMENT

COMPASS LEXECON (formerly Lexecon), Chicago, Illinois (3/87-Present): Senior Vice President

UNIVERSITY OF CHICAGO, (1984, 1986): Lecturer

GOVERNORS STATE UNIVERSITY, (1986): Community Professor

UNIVERSITY OF CHICAGO, (1982-1986): Teaching Assistant

UNIVERSITY OF CHICAGO, (1982-1986): Research Assistant

ACADEMIC HONORS AND FELLOWSHIPS

University of Chicago Fellowship, 1981-1984

H.B. Earhart Fellowship, 1985-1986

RESEARCH PAPERS

"Antitrust and Higher Education: Was There a Conspiracy to Restrict Financial Aid?" co-authored with D. Carlton and R. Epstein, <u>RAND Journal of Economics</u>, (Vol. 26, No. 1, Spring 1995, pp. 131-147).

- "Antitrust and Higher Education: MIT Financial Aid (1993)," co-authored with D. Carlton, in The Antitrust Revolution: Economics, Competition, and Policy, John Kwoka and Lawrence White, eds., 1998.
- "Airline Networks and Fares", co-authored with D. Carlton, in <u>Handbook of Airline Economics</u>, 2nd ed., Darryl Jenkins, ed., 2003.
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- "An Empirical Investigation of the Competitive Effects of Domestic Airline Alliances," co-authored with D. Carlton and L. Neumann, <u>Journal of Law and Economics</u>, (Vol. 47, No. 1, April 2004, pp. 195-222).
- "Predation and the Entry and Exit of Low-Fare Carriers," co-authored with D. Carlton, in Advances in Airline Economics: Competition Policy and Antitrust, Darin Lee, ed., 2006.

TESTIMONIAL EXPERIENCE

- Direct, Rebuttal and Cross-Examination Testimony of Gustavo E. Bamberger on behalf of Producer Marketers Transportation Group, before the Illinois Commerce Commission in Docket No. 90-0007, April 24, 1990 (Direct); July 6, 1990 (Rebuttal); and May 30, 1990 and August 3, 1990 (Cross-Examination).
- Testimony of Gustavo E. Bamberger in Re: <u>United States of America v. Irving A. Rubin</u>: In the U.S. District Court for the Northern District of Illinois, Eastern Division, No. 91 CR 44-2, December 3, 1993.
- Testimony of Gustavo E. Bamberger in Re: <u>Center for Public Resources Arbitration, E. Merck and EM Industries, Incorporated, against Abbott Laboratories</u>, February 8, 1994.
- Deposition and Testimony of Gustavo E. Bamberger in the Matter of: <u>Michael R. Sparks, Debtor</u>: In the United States Bankruptcy Court for the Northern District of Illinois, Eastern Division, No. 92 B 21692, May 9, 1994 (Deposition and Testimony).
- Joint Affidavit and Joint Reply Affidavit of John P. Gould and Gustavo E. Bamberger in Re: In the Matters of Review of the Pioneer's Preference Rules and Amendment of the Commission's Rules to Establish New Personal Communications Services: Proceedings before the Federal Communications Commission, ET Docket 93-266, Gen. Docket 90-314, July 26, 1994 (Affidavit); and August 8, 1994 (Reply Affidavit).
- Statement of John P. Gould and Gustavo E. Bamberger on Implementing Legislation for the Uruguay Round of GATT (S. 2467) (Pioneer Preference Provisions) Before the Senate Commerce Commission, November 14, 1994.
- Report and Deposition of Gustavo E. Bamberger in Re: Khan, et al. v. State Oil Company; In the U.S. District Court for the Northern District of Illinois, Eastern Division, No. 94 C 00035, May 30, 1995 (Report); and July 27, 1995 (Deposition).

- Statement and Supplemental Statement of Alan O. Sykes and Gustavo E. Bamberger in Re: <u>Fresh Tomatoes and Bell Peppers</u>, Investigation No. TA-201-66, United States International Trade Commission, June 3, 1996 (Statement); and June 10, 1996 (Supplemental Statement).
- Testimony of Gustavo E. Bamberger in Re: <u>Wisconsin Public Service Corporation; WPS Energy Services, Inc.; and WPS Power Development, Inc.</u>: Before the Federal Energy Regulatory Commission, Docket No. ER96-1088-000, July 22, 1996.
- Pre-Filed Direct, Rebuttal and Re-Direct Testimony of Gustavo E. Bamberger in Re:

 <u>Disapproval of Rate Filings for American Casualty Company of Reading, Pennsylvania, and Continental Casualty Company</u>, Before the State Office of Administrative Hearings (Texas), SOAH Docket No. 454-96-0800, September 10, 1996 (Direct); September 16, 1996 (Rebuttal); and September 27, 1996 (Re-Direct).
- Affidavit of Gustavo E. Bamberger in Re: Summit Family Restaurants Inc., a Delaware

 Corporation; HTB Restaurants Inc., a Delaware Corporation; and CKE Restaurants Inc.,
 a Delaware Corporation vs. HomeTown Buffet, Inc., a Delaware Corporation; and
 Buffets, Inc., a Minnesota Corporation: In the U.S. District Court for the District of Utah,
 Central Division, No. 96 CV 0688B, September 17, 1996.
- Report, Supplemental Report, Affidavit, Deposition and Affidavit of Gustavo E. Bamberger in Re: Blue Cross & Blue Shield United of Wisconsin, and Compcare Health Services

 Insurance Corporation v. The Marshfield Clinic and Security Health Plan of Wisconsin,

 Inc.: In the U.S. District Court for the Western District of Wisconsin, No. 94-C-0137-C,

 December 19, 1996 (Report with William J. Lynk); February 10, 1997 (Supplemental Report William J. Lynk); March 10, 1997 (Affidavit with William J. Lynk); March 18, 1997 (Deposition); and April 4, 1997 (Affidavit).
- Affidavit of Dennis W. Carlton and Gustavo E. Bamberger in Re: Pacific Gas & Electric Company, San Diego Gas & Electric Company, and Southern California Edison Company: United States of America Before the Federal Energy Regulatory Commission, FERC Docket No. ER96-1663-000, January 16, 1997.
- Testimony and Prepared Statement of Gustavo E. Bamberger on behalf of Sacramento Municipal Utility District in Re: <u>Pacific Gas and Electric Company, San Diego Gas & Electric Company and Southern California Edison Company</u>: Before the Federal Energy Regulatory Commission Technical Conference on Structural Mitigation Options, Docket No. ER96-1663-000, January 17, 1997.
- Affidavit, Report, Rebuttal Report and Deposition of Gustavo E. Bamberger in Re: Henry & Joann Rozema, Island Sports Center, Inc., Mark McKay, Lawrence Halida, Harriet Halida, and Kathleen Malek, on behalf of themselves and all others similarly situated v. The Marshfield Clinic, Security Health Plan of Wisconsin, Inc., North Central Health Protection Plan, and Rhinelander Medical Center, S.C.: In the U.S. District Court for the Western District of Wisconsin, No. 94-C-592-C, July 11, 1997 (Affidavit); July 23, 1997 (Report with William J. Lynk); September 2, 1997 (Rebuttal Report); and September 11-12, 1997 (Deposition).

- Deposition, Testimony and Surrebuttal Testimony of Gustavo E. Bamberger in Re: Deltic Farm & Timber, Co., Inc. vs. Great Lakes Chemical Corporation: In the U.S. District Court for the Western District of Arkansas, El Dorado Division, No. 95-1090, November 13, 1997 (Deposition); December 9, 1997 (Testimony); and December 10, 1997 (Surrebuttal Testimony).
- Report, Deposition and Testimony of Gustavo E. Bamberger in Re: In the Arbitration of Bandag, Incorporated, Claimant, v. Treadco, Inc., Respondent; Treadco, Inc., Counter-Claimant and Claimant, v. Bandag, Incorporated, Martin Carver, William Sweatman, J.J. Seiter, Ronald Toothaker, and Ronald Hawks, Counter-Respondent and Respondents:

 American Arbitration Association, Chicago, Illinois, No. 51 114 0038 95, May 21, 1998 (Report); August 18, 1998 (Deposition); and November 12 and 16, 1998 (Testimony).
- Testimony, Affidavit, Affidavit, Report, Deposition, Affidavit and Testimony of Gustavo E. Bamberger in Re: Hamilton, et al. v. Accu-Tek, et al.: In the U.S. District Court for the Eastern District of New York, No. 95 CV 0049, July 27, 1998 (Testimony before Magistrate Judge Cheryl L. Pollak); August 13, 1998 (Affidavit); October 2, 1998 (Affidavit); October 16, 1998 (Report); November 13, 1998 (Deposition); December 12, 1998 (Affidavit); and December 29, 1998 and January 27-28, 1999 (Testimony).
- Expert Report of Robert H. Gertner and Gustavo E. Bamberger in Re: <u>BDPCS, INC., d/b/a BEST DIGITAL, and BDPCS Holdings, Inc., formerly known as Questcom, Claimants, v. U S WEST, Inc. and U S WEST Communications, Inc., Respondents: American Arbitration Association, Denver Office, No. 77 181 00204 97, July 31, 1998.</u>
- Statement of Dennis W. Carlton and Gustavo E. Bamberger in Re: Enforcement Policy Regarding Unfair Exclusionary Conduct in the Air Transportation Industry: Before the Department of Transportation, Office of the Secretary, Washington, D.C., Docket OST-98-3713, September 24, 1998.
- Responsive Direct Testimony and Cross-Examination Testimony of Gustavo E. Bamberger for Intervenor Oklahoma Gas and Electric Company in Re: <u>Joint Application of American Electric Power Company, Inc., Public Service Company of Oklahoma and Central and South West Corporation Regarding Proposed Merger</u>: Before the Corporation Commission of the State of Oklahoma, Cause No. PUD 980000444, March 29, 1999 (Responsive Direct Testimony with Dennis Carlton); and April 21, 1999 (Cross-Examination).
- Prepared Answering Testimony and Exhibits of Gustavo E. Bamberger and Dennis W. Carlton on Behalf of Oklahoma Gas and Electric Company in Re: American Electric Power Company, Inc. and Central and South West Corporation: United States of America Before the Federal Energy Regulatory Commission, FERC Docket Nos. ER98-40-000, ER98-2770-000, ER98-2786-000, April 28, 1999.
- Affidavit of Gustavo E. Bamberger on Behalf of Allegheny Energy in Re: <u>Dominion Resources</u>, <u>Inc. and Consolidated Natural Gas Company</u>: United States of America Before the Federal Energy Regulatory Commission, FERC Docket No. EC99-81-000, August 5, 1999.

- Rebuttal Report of Dennis W. Carlton and Gustavo E. Bamberger; Reply Report of Dennis W. Carlton and Gustavo E. Bamberger to Professor Michael Ward; Testimony of Dennis W. Carlton and Gustavo E. Bamberger; Critique of the Memorandum of Fact and Law of the Commissioner of Competition by Gustavo E. Bamberger in Re: The Commissioner of Competition and Superior Propane Inc. and ICG Propane Inc.: Before The Competition Tribunal, No. CT-98/2, September 14, 1999 (Rebuttal Report); September 19, 1999 (Reply Report); September 27, 1999 (Rebuttal Report to Professor Michael Ward); December 13-14, 1999 (Testimony); and January 31, 2000 (Critique).
- Declaration and Reply Declaration of Robert H. Gertner and Gustavo E. Bamberger in the Matter of: Application by New York Telephone Company (d/b/a Bell Atlantic New York), Bell Atlantic Communications, Inc., NYNEX Long Distance, and Bell Atlantic Global Networks, Inc., for Provision of In-Region, InterLATA Services in New York: Before the Federal Communications Commission, CC Docket No. 99-295, September 29, 1999 (Declaration) and November 8, 1999 (Reply Declaration).
- Statement of Gustavo E. Bamberger and Hans-Jürgen Petersen in the Matter of: <u>Proceeding on Motion of the Commission to Investigate Performance-Based Incentive Regulatory Plans for New York Telephone Company Track 2</u>: Before the State of New York Public Service Commission, Case 92-C-0665, November 30, 1999.
- Report and Deposition of Gustavo E. Bamberger In Re: <u>Northwest Airlines Corp. et al., Antitrust Litigation</u>: In the U.S. District Court for the Eastern District of Michigan, Master File No. 96-74711, March 31, 2000 (Report); and July 21, 2000 (Deposition).
- Testimony and Cross-Examination of Gustavo E. Bamberger on Behalf of Sacramento Municipal Utility District Regarding Public Interest Issues Raised by Alternative Methods of Valuation In Re: <a href="Application of Pacific Gas & Electric Company to Market Value Hydroelectric Generating Plants and Related Assets Pursuant to Public Utility Code Sections 367(b) and 851: Before the Public Utilities Commission of the State of California, Application No. 99-09-053, June 8, 2000 (Testimony); and June 27, 2000 (Cross-Examination).
- Comments on the SEC's Proposed Auditor Independence Standards, SEC File No. S7-13-00, filed with the Securities and Exchange Commission, on behalf of Arthur Andersen, Deloitte & Touche, KPMG and the American Institute of Certified Public Accountants (with Charles C. Cox and Kenneth R. Cone), September 25, 2000.
- Joint Reply Declaration, Joint Supplemental Declaration and Joint Supplemental Reply Declaration of Robert H. Gertner and Gustavo E. Bamberger in the Matter of: Application Declaration New England Inc., Bell Atlantic Communications, Inc. (d/b/a Verizon Long Distance), NYNEX Long Distance Company (d/b/a Verizon Enterprise Solutions), and Verizon Global Networks Inc., for Authorization To Provide In-Region, InterLATA

 Services in Massachusetts: Before the Federal Communications Commission, CC Docket No. 00-176 and CC Docket No. 01-9, November 3, 2000 (Reply Declaration); January 16, 2001 (Supplemental Declaration); and February 28, 2001 (Supplemental Reply Declaration).
- Declaration of Robert H. Gertner and Gustavo E. Bamberger, submitted to the Federal Communications Commission, in Re: Bell Atlantic/NYNEX Merger Performance Monitoring Reports, November 30, 2000.

- Testimony and Rebuttal Testimony of Gustavo E. Bamberger on Behalf of Sacramento Municipal Utility District In Re: Application of Pacific Gas & Electric Company to Market Value Hydroelectric Generating Plants and Related Assets Pursuant to Public Utility Code Sections 367(b) and 851: Before the Public Utilities Commission of the State of California, Application No. 99-09-053, December 5, 2000 (Testimony); and January 16, 2001 (Rebuttal Testimony).
- Report, Rebuttal Report, Revised Damage Report, Deposition and Declaration of Gustavo E. Bamberger in Re: Republic Tobacco, L.P. v. North Atlantic Trading Company, Inc., North Atlantic Operating Company, Inc. and National Tobacco Co., L.P.: In the U.S. District Court for the Northern District of Illinois, Eastern Division, No. 98 C 4011, February 5, 2001 (Report); April 20, 2001 (Rebuttal Report); April 20, 2001 (Revised Damage Report); May 15-16 (Deposition); and November 5, 2001 (Declaration).
- Joint Declaration of Robert H. Gertner and Gustavo E. Bamberger in the Matter of: <u>Application by Verizon New York Inc.</u>, <u>Verizon Long Distance</u>, <u>Verizon Enterprise Solutions</u>, <u>Verizon Global Networks Inc.</u>, and <u>Verizon Select Services Inc.</u>, for <u>Authorization To Provide In-Region</u>, <u>InterLATA Services in Connecticut</u>: Before the Federal Communications Commission, CC Docket No. 01-100, April 23, 2001.
- Direct, Supplemental and Cross-Examination Testimony of Gustavo E. Bamberger in Re:

 Petition for Approval of a Statement of Generally Available Terms and Conditions

 Pursuant to §252(f) of the Telecommunications Act of 1996 and Notification of Intention
 to File a Petition for In-region InterLATA Authority With the FCC Pursuant to §271 of the
 Telecommunications Act of 1996: Before the Alabama Public Service Commission,
 Docket No. 25835, May 16, 2001 (Direct); June 19, 2001 (Supplemental); and June 27,
 2001 (Cross-Examination).
- Affidavit of Robert H. Gertner and Gustavo E. Bamberger in the Matter of: <u>BellSouth</u>

 <u>Telecommunications, Inc.'s Entry into InterLATA Services PursuantTo Section 271 of the Telecommunications Act of 1996</u>: Before the Georgia Public Service Commission, Docket No. 6863-U, May 31, 2001.
- Direct Testimony of Gustavo E. Bamberger in the Matter of: <u>Application of BellSouth</u>
 <u>Telecommunications, Inc. To Provide In-Region InterLATA Services Pursuant to Section</u>
 <u>271 of the Telecommunications Act of 1996</u>: Before the North Carolina Utilities
 Commission, Docket No. P-55, Sub 1022, June 11, 2001.
- Direct Testimony of Gustavo E. Bamberger in Re: <u>Consideration of the Provision of In-Region InterLATA Services By BellSouth Telecommunications, Inc. Pursuant to Section 271 of the Telecommunications Act of 1996</u>: Before the Mississippi Public Service Commission, Docket No. 97-AD-0321, June 15, 2001.
- Direct, Rebuttal and Cross-Examination Testimony of Gustavo E. Bamberger in Re: <u>Application of BellSouth Telecommunications</u>, Inc. to Provide In-Region InterLATA Services Pursuant to Section 271 of the Telecommunications Act of 1996: Before the Public Service Commission of South Carolina, Docket No. 2001-209-C, June 18, 2001 (Direct); July 16, 2001 (Rebuttal); and July 26-27, 2001 (Cross-Examination).

- Affidavit of Robert H. Gertner and Gustavo E. Bamberger in Re: Consideration and review of BellSouth Telecommunication, Inc.'s pre-application compliance with Section 271 of the Telecommunications Act of 1996, including but not limited to, the fourteen requirements set forth in Section 271(c)(2)(B) in order to verify compliance with Section 271 and provide a recommendation to the Federal Communications Commission regarding BellSouth Telecommunications, Inc.'s application to provide interLATA services originating in-region: Before the Louisiana Public Service Commission, Docket No. U-22252-E, June 21, 2001.
- Joint Declaration and Joint Reply Declaration of Robert H. Gertner, Gustavo E. Bamberger and Michael P. Bandow in the Matter of: <u>Application by Verizon Pennsylvania Inc.</u>, <u>Verizon Long Distance</u>, <u>Verizon Enterprise Solutions</u>, <u>Verizon Global Networks Inc.</u>, <u>and Verizon Select Services Inc.</u>, <u>for Authorization To Provide In-Region</u>, <u>InterLATA Services in Pennsylvania</u>: Before the Federal Communications Commission, CC Docket No. 01-138, June 21, 2001 (Declaration); and August 6, 2001 (Reply Declaration).
- Direct Testimony of Gustavo E. Bamberger in Re: <u>BellSouth Telecommunications</u>, <u>Inc.'s Entry into Long Distance (interLATA Service) in Tennessee Pursuant to Section 271 of the Telecommunications Act of 1996</u>: Before the Tennessee Regulatory Authority, Docket No. 97-00309, July 30, 2001.
- Expert Report and Testimony of Gustavo E. Bamberger in Re: In the Arbitration of Legend Healthcare, Inc. v. United Healthcare Services, Inc., et al.: American Arbitration Association, Commercial Arbitration No. 65 Y 193 00194 00, August 1, 2001 (Report); and September 27, 2001 (Testimony).
- Reply Declaration of Dennis W. Carlton, Hal S. Sider and Gustavo E. Bamberger in the Matter of: Review of Regulatory Requirements for Incumbent LEC Broadband

 <u>Telecommunications Services</u>: Before the Federal Communications Commission, CC Docket No. 01-337, April 22, 2002.
- Expert Preliminary Report, Supplemental Expert Report, Rebuttal Expert Report, Deposition, Declaration, Supplemental Declaration and Declaration of Gustavo E. Bamberger in Re: Nobody in Particular Presents, Inc., v, Clear Channel Communications, Inc., Clear Channel Entertainment, Inc., Clear Channel Radio, Inc., Clear Channel Broadcasting Inc., KBCO-FM, KBPI-FM, KFMD-FM, KRFX-FM, and KTCL-FM, In the U.S. District Court for the District of Colorado, Civil Action No. 01-N-1523, May 3, 2002 (Preliminary Report); July 26, 2002 (Supplemental Report); August 20, 2002 (Rebuttal Report); September 17, 2002 (Deposition); October 31, 2002 (Declaration); January 24, 2003 (Supplemental Declaration); and July 21, 2003 (Declaration).
- Comments Regarding Regulation of Broadband Internet Access Services in the Matter of:

 Inquiry Concerning High-Speed Access to Internet Over Cable and other Facilities, GN
 Docket No. 00-185; in the Matter of: Deployment of Wireline Services Offering Advanced
 Telecommunications Capability, CC Docket No. 98-147; in the Matter of: Computer III
 Further Remand Proceedings: Bell Operating Company Provision of Enhanced Services,
 CC Docket No. 95-20; and in the Matter of: 1998 Biennial Regulatory Review: Review of
 Computer III and ONA Safeguards and Requirements, CC Docket No. 98-10 (with
 Kenneth Arrow, Gary Becker, Dennis Carlton, Daniel Fischel, Robert Gertner, Joseph
 Kalt and Hal Sider), May 3, 2002.

- Expert Report, Reply Expert Report and Declaration of William Landes, Hal Sider and Gustavo Bamberger, and Declaration, Deposition and Supplemental Declaration of Gustavo E. Bamberger in Re: Vitamin Antitrust Litigation: In the U.S. District Court for the District of Columbia, M.D.L. No. 1285, May 23, 2002 (Report); July 17, 2002 (Reply Report); August 1, 2002 (Declaration with Landes and Sider); August 5, 2002 (Declaration); August 9, 2002 (Deposition); and September 27, 2002 (Supplemental Declaration).
- Deposition of Gustavo E. Bamberger in Re: <u>Devin Daniels</u>, et al. v. <u>Philip Morris Companies</u>, <u>Inc.</u>, et al.: In San Diego Superior Court, Case No. 719446, June 10, 2002.
- Declaration of Gustavo E. Bamberger and Michael P. Bandow in Re: <u>EB-01-1H-0352</u>, <u>Supplemental Response to Questions Posed by the Commission in its May 21, 2002</u> <u>Letter re Verizon's Provisioning of Special Access Services</u>, submitted to the Federal Communications Commission, July 31, 2002.
- Affidavit, Expert Report and Deposition of Gustavo E. Bamberger in Re: National Association for the Advancement of Colored People (NAACP) and National Spinal Cord Injury

 Association (NSCIA) v. Acusport Corporation; Ellet Brothers, Inc., RSR Management

 Company, and RSR Group, Inc., individually and on behalf of similarly situated entities; and National Association for the Advancement of Colored People (NAACP) et al., v.

 American Arms, Inc., et al.: In the U.S. District Court for the Eastern District of New York, CV 99-7037 and CV 99-3999, August 20, 2002 (Affidavit); February 19, 2003 (Report); and March 6, 2003 (Deposition).
- Report of Gustavo E. Bamberger in Re: <u>Nevada Power Company v. Lexington Insurance</u>
 <u>Company et al.</u>: In the U.S. District Court for the Southern District of Nevada, CV-S-01-0045-PMP-PAL, October 23, 2002.
- Deposition of Gustavo E. Bamberger in Re: <u>Firearm Cases</u>: In Superior Court of the State of California, County of San Diego, Judicial Council Coordination Proceeding No. 4095, November 6, 2002.
- Expert Rebuttal Report, Expert Report and Deposition of Gustavo E. Bamberger in Re: Baum Research and Development, Inc. and Steve Baum v. Hillerich & Bradsby Co., Inc.; Easton Sports, Inc.; Worth, Inc.; National Collegiate Athletic Association; and Sporting Goods Manufacturers Association: In the U.S. District Court for the Eastern District of Michigan, 98-72946, January 13, 2003 (Expert Rebuttal Report and Expert Report); and May 28-29, 2003 (Deposition).
- Declaration of Gustavo E. Bamberger and Michael P. Bandow in Re: <u>EB-01-1H-0352</u>, <u>Supplemental Response to Questions Posed by the Commission in its January 24, 2003 Letter re: Verizon's Provisioning of Special Access Services</u>, submitted to the Federal Communications Commission, March 14, 2003.
- Dennis W. Carlton, Janice H. Halpern and Gustavo E. Bamberger, "Economic Analysis of the News Corporation/DIRECTV Transaction," and "Response to William P. Rogerson and Daniel L. Rubinfeld and Duncan Cameron," submitted to the Federal Communications Commission, MB Docket No. 03-124, July 1, 2003; and September 8, 2003.

- Expert Report, Deposition, Declaration and Testimony of Gustavo Bamberger in Re: Western MacArthur Company; and Mac Arthur Company, Debtors: In United States Bankruptcy Court, Northern District of California, Oakland Division, Nos. 02-46284, 02-46285, 02-46286, September 15, 2003 (Expert Report); October 21, 2003 (Deposition); November 17, 2003 (Declaration); and November 21, 2003 (Testimony).
- Expert Report, Deposition and Testimony of Gustavo E. Bamberger in the Matter of the Arbitration Between: Rangemark Insurance Services, Inc., Petitioner vs. Claremont Liability Insurance Company, Respondent, October 24, 2003 (Expert Report); November 14, 2003 (Deposition); and February 12, 2004 (Testimony).
- Joint Declaration of Gustavo E. Bamberger and Bradley N. Reiff, Joint Reply Declaration of Gustavo E. Bamberger and Bradley N. Reiff, Deposition of Gustavo E. Bamberger, Joint Expert Report of Gustavo E. Bamberger and Bradley N. Reiff, Joint Expert Rebuttal Report of Gustavo E. Bamberger and Bradley N. Reiff and Deposition of Gustavo E. Bamberger in Re: Currency Conversion Fee Antitrust Litigation: In the U.S. District Court for the Southern District of New York, MDL Docket No. 1409, November 11, 2003 (Joint Declaration); December 18, 2003 (Deposition); April 2, 2004 (Joint Reply Declaration); December 22, 2004 (Joint Expert Report); April 15, 2005 (Joint Expert Rebuttal Report); and May 20, 2005 (Deposition).
- Expert Report, Deposition and Reply Expert Report of Gustavo E. Bamberger in Re: Marketing and Management Information, Inc. v. The United States: In the U.S. Court of Federal Claims, No. 99-194C, March 16, 2004 (Expert Report); April 20-21, 2004 (Deposition); and May 6, 2004 (Reply Expert Report).
- Joint Expert Witness Statement of Gustavo Bamberger, David Gillen, Margaret Guerin-Calvert, Andrew Hanssen, Jerry Hausman, Timothy Hazledine, Janusz Ordover, Robert Willig and Kieran Murray; Affidavit of Gustavo Ernesto Bamberger and Dennis William Carlton in Reply; Second Affidavit of Gustavo Ernesto Bamberger and Dennis William Carlton; Affidavit of Gustavo Ernesto Bamberger; and Testimony of Gustavo Bamberger in the Matter of: An appeal from determinations of the Commerce Commission between Air New Zealand Limited, Qantas Airways Limited, Appellants and Commerce Commission, Respondents: In the High Court of New Zealand Auckland Registry, CIV 2003-404-6590, May 21, 2004 (Joint Expert Witness Statement); June 4, 2004 (Reply Affidavit); July 2, 2004 (Second Affidavit); July 12, 2004 (Affidavit of Gustavo Bamberger); and July 13-16, 2004 (Testimony).
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 Middlesex County, Docket No. MID-L-8908-01, December 17, 2004 (Expert Report); and
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 <u>The Joint Petition of Verizon Communications Inc., and MCI, Inc. for a Declaratory</u>

 <u>Ruling Disclaiming Jurisdiction Over, or, in the Alternative, for Approval of Agreement</u>

 <u>and Plan of Merger</u>: Before the State of New York Public Service Commission, Case 05C-0237, August 5, 2005.
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 <u>Corporation and EDS Information Services</u>, <u>L.L.C. v. MCI Communications Services</u>,
 <u>Inc.</u>: American Arbitration Association, Arbitration No. 13 181 00976 06, July 20, 2006 (Expert Report); and August 11, 2006 (Deposition).
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 <u>Feuerabend</u>, a <u>Wisconsin resident</u>, on <u>behalf of himself and all others similarly situated v. UST Inc., U.S. Smokeless Tobacco Brands Inc., U.S. Smokeless Tobacco Co., U.S. Smokeless Tobacco Manufacturing Limited Partnership, and Does 1-20 inclusive: In the Circuit Court of Milwaukee County, Wisconsin, Case No. 02CV007124, September 21, 2006 (Declaration); December 1, 2006 (Revised Declaration); and December 5, 2006 (Deposition).</u>
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 Bamberger in the Matter of: Each an appeal against a determination of the Commerce
 Commission between Woolworths Limited, Appellant and the Commerce Commission,
 Respondent, and Foodstuffs (Auckland) Limited, Foodstuffs South Island Limited,
 Foodstuffs (Wellington) Co-Operative Society Limited, Appellants and the Commerce
 Commission, Respondent, and The Warehouse Group Limited, Appellant and the
 Commerce Commission, Respondent: In the High Court of New Zealand Wellington
 Registry, CIV 2007-485-1255, CIV 2007-485-1379 and CIV 2007-485-1731, September
 20, 2007 (Statement); October 29, 2007 (Reply Statement); and October 29-31, 2007
 (Testimony).
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